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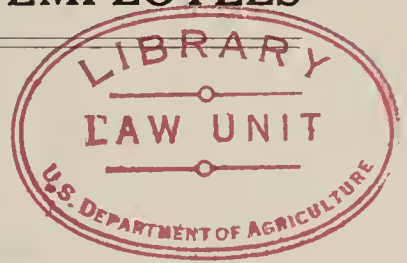
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EXCHANGE OF USDA EMPLOYEES WITH  
STATE AND INSTITUTIONAL EMPLOYEES

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HEARING

BEFORE THE

SUBCOMMITTEE ON DEPARTMENTAL  
ADMINISTRATION AND CROP INSURANCE

OF THE

COMMITTEE ON AGRICULTURE  
HOUSE OF REPRESENTATIVES

EIGHTY-FOURTH CONGRESS

SECOND SESSION

ON

**S. 1915**

\_\_\_\_\_  
JUNE 19, 1956  
\_\_\_\_\_

Printed for the use of the Committee on Agriculture

Serial GGG



UNITED STATES  
GOVERNMENT PRINTING OFFICE  
WASHINGTON : 1956

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# EXCHANGE OF USDA EMPLOYEES WITH STATE AND INSTITUTIONAL EMPLOYEES

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TUESDAY, JUNE 19, 1956

HOUSE OF REPRESENTATIVES,  
SUBCOMMITTEE ON DEPARTMENTAL ADMINISTRATION  
AND CROP INSURANCE,  
OF THE COMMITTEE ON AGRICULTURE,  
Washington, D. C.

The subcommittee met at 10:45 a. m., pursuant to call, in room 1310, New House Office Building, Hon. John L. McMillan (chairman of the subcommittee) presiding.

Present: Representatives McMillan, Watts, and Dague.

Present also: Mrs. Mabel C. Downey, clerk, and John J. Heimburger, counsel.

Mr. McMILLAN. We have Senate bill, S. 1915 for consideration and also a report written by Mr. Aiken, I believe, on this bill.

(The bill, S. 1915, is as follows:)

[S. 1915, 84th Cong., 1st sess.]

AN ACT To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled*, That the Congress hereby declares that the objectives of this Act are to aid in the dissemination of useful information on subjects connected with agriculture and to provide a means whereby the Government of the United States and the several States may better cooperate in problems arising as a result of the interrelationships of their work in the field of agriculture.

SEC. 2. For the purposes of this Act, the term "Department" shall be deemed to mean United States Department of Agriculture; "Secretary" shall mean Secretary of the United States Department of Agriculture; and "State" shall mean a State, county, city, municipality, land-grant college, or a college or university operated by any State or local government.

SEC. 3. In carrying out this Act, the Secretary is authorized through cooperative agreements or otherwise to provide for the interchange of employees of the Department and employees of States. The period of assignment under such an interchange arrangement shall not exceed two years.

SEC. 4. Employees of the Department participating in an exchange of personnel as authorized in section 3 may be considered during such participation to be (1) on detail to a regular work assignment of the Department, or (2) in a status of leave-of-absence from their positions in the Department. Employees who are considered to be detailed shall be entitled to the same salary and benefits to which they would otherwise be entitled and shall remain employees of the Department for all other purposes except that the supervision of their duties during the period of detail may be governed by agreement between the Department and the State involved. Employees who are in a leave-of-absence status as provided herein shall be carried on leave without pay: *Provided*, That they may be granted annual leave to the extent authorized by law and may be granted authorized sick leave only in circumstances considered by the Secretary to justify approval of such leave. Except as otherwise provided in this Act, such employees shall have the same



rights, benefits, and obligations as employees generally who are in such leave status but notwithstanding any other provision of law such employees shall be entitled to credit the period of such assignment (1) toward periodic and longevity step-increases, and (2) upon payment into the retirement fund of the percentage of their State salary which would have been deducted from a like Federal salary for the period of such assignment, to credit such period as service within the meaning of the Civil Service Retirement Act. Any employee who participates in an exchange under the terms of this section who suffers disability or death as a result of personal injury arising out of and in the course of an exchange, or sustained in the performance of duties in connection therewith shall be treated, for the purposes of the Federal Employees' Compensation Act, as amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such Act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that Act for any period for which he elects to receive similar benefits from a State agency.

SEC. 5. Appropriations of the Department shall be available, in accordance with Standard Government Regulations, as amended, for the expenses of travel of employees assigned to States on either a detail or leave basis, expenses of transportation of their immediate families and expenses of transportation of their household goods and personal effects to the location of the posts of assignment and for such expenses for the return of employees to their official stations, but shall not be available for expenses of travel of the employees during such period of assignment.

SEC. 6. Employees of States who are assigned to the Department under authority of this Act may (1) be given appointments in the Department covering the periods of such assignments, or (2) be considered to be on detail to the Department. Appointments of persons so assigned may be made without regard to the civil-service laws or regulations. Persons given appointment in the Department shall be paid at rates of compensation in accordance with the Classification Act of 1949, as amended. State employees who are assigned to the Department without appointment shall not be considered to be employees of the Department, except as provided in section 7, nor shall they be paid a salary or wage by the Department during the period of their detail. The supervision of the duties of such employees during the assignment may be governed by agreement between the Department and the State involved.

SEC. 7. Any State employee who is given an appointment while assigned to the Department or who is assigned to the Department without appointment and who suffers disability or death as a result of personal injury arising out of and in the course of such assignment, or sustained in the performance of duties in connection therewith shall be treated, for the purpose of the Federal Employees' Compensation Act, as amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such Act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that Act for any period for which he elects to receive similar benefits as a State employee.

SEC. 8. The appropriations of the Department shall be available in accordance with the Standardized Government Travel Regulations, Travel Expense Act of 1949, for the payment of expenses of travel, or persons assigned to, but not given appointments by, the Department under authority of this Act during the periods of such assignments on the same basis as if they were employees of the Department.

Passed the Senate July 21, 1955.

Attest:

FELTON M. JOHNSTON, *Secretary*.

[S. Rept. No. 1041, 84th Cong., 1st sess.]

The Committee on Agriculture and Forestry, to whom was referred the bill (S. 1915) to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions, having considered the same, report thereon with a recommendation that it do pass without amendment.

S. 1915 was prepared by a joint committee of the land-grant colleges and the Department of Agriculture to overcome certain personnel difficulties in cooperative work with the States and provide for the interchange of employees by the Department of Agriculture and State and local governments. Department employees interchanged would be either (1) on detail, entitled to salary and all other benefits from the Department, but subject to such State or local supervision as might be



agreed upon; or (2) on leave without pay, with all rights of that status plus (a) such annual and sick leave as approved by the Secretary, (b) credit toward periodic and longevity step increases, (c) credit toward retirement upon payment of the appropriate percentage of State pay into the retirement fund, and (d) benefits under the Federal Employees' Compensation Act, unless they elected to receive similar State or local benefits. Transportation expenses in moving employees on either a detail or leave basis to their State assignments and back to their Federal official stations would be paid by the Department, but travel while on State assignment would not be paid by the Department.

State or local employees assigned to the Department might be either (1) on detail, or (2) appointed by the Department without regard to the civil-service laws and regulations (i. e., without examination and without tenure). Employees on detail to the Department would not be considered as employees of the Department except for purposes of the Federal Employees' Compensation Act and then only if they had not elected to receive similar State benefits. Travel expenses of employees so on detail would be paid by the Department.

#### DEPARTMENTAL VIEWS

A favorable report on the bill from the Department of Agriculture is attached hereto as a part of this report.

DEPARTMENT OF AGRICULTURE,  
Washington, D. C., July 14, 1955.

Hon. ALLEN J. ELLENDER,  
*Chairman, Committee on Agriculture and Forestry,  
United States Senate.*

DEAR SENATOR ELLENDER: This is in reply to your request of May 11, 1955, for the Department's views on S. 1915, a bill to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and the employees of State political subdivisions or educational institutions.

The Department considers this proposed legislation to be desirable and recommends its passage.

Our close relationship with the States, especially the land-grant colleges, makes it highly desirable for an interchange of personnel where cooperative work is being done. The difference between the Federal Government and State retirement and leave systems, salary schedules, and civil-service systems present serious obstacles in arranging for such exchange of personnel. Employees are reluctant to accept such exchange assignments in view of the loss of benefits they would otherwise have been entitled to should they have remained at their own jobs. The bill would overcome many of these obstacles.

The proposed legislation was prepared on recommendation of the Joint Land-Grant College Department of Agriculture Committee on Training for Government Service. It has been reviewed and endorsed by the Association of Land-Grant Colleges and Universities.

The Bureau of the Budget advises that there is no objection to the submission of this report.

Sincerely yours,

TRUE D. MORSE, *Acting Secretary.*

Mr. McMILLAN. Is there anyone here who would care to make a statement?

Mr. ROBERTS. This is S. 1915, Mr. Chairman?

Mr. McMILLAN. Yes.

Mr. ROBERTS. I would be glad to say a word, Mr. Chairman.

Mr. McMILLAN. Thank you very much.

#### STATEMENT OF RALPH S. ROBERTS, ASSISTANT SECRETARY OF AGRICULTURE (ACCOMPANIED BY E. R. DRAHEIM, PERSONNEL OFFICER), DEPARTMENT OF AGRICULTURE

Mr. ROBERTS. My name is Ralph S. Roberts. I am Administrative Assistant Secretary of Agriculture.

We are very much interested in the bill, S. 1915, and its objectives. We in the Department of Agriculture have a joint USDA-Land Grant

College Committee that has been interested, for a number of years, as a matter of fact, in trying to facilitate exchanges of Government employees between State governments and the Federal Government or political subdivisions, or educational institutions of the State government and Federal Government, where we are conducting cooperative work, which as you gentlemen know, we have a great deal with land-grant colleges and with some of the State institutions, some of the other State institutions.

The exchanges of employees, however, is made difficult by differences between the Federal Government's and the State government's retirement and leave systems, their salary schedules and civil-service systems, and so on.

This committee as early as 1949 looked into this question and recommended a program such as is embodied in this bill, S. 1915. The committee's recommendations were approved by the Department, they were also approved by the committee on Federal legislation of the Land Grant College Association, and provisions such as these were introduced in bills in the Congress as early as 1950, and again in 1953.

We feel that this bill will greatly facilitate the carrying out of the intention of the Congress in the enactment of the Organic Act of 1862, which set up the Department of Agriculture and many of the facilitating acts which followed and which established the cooperative work between the Federal and State Governments in agriculture.

The provisions of the bill are such that a Federal employee might be detailed to work for as much as 2 years on a cooperative project with State employees and during that period of time would be entitled to his salary and emoluments but that the State would pay for such travel and such additional expense that might be involved.

In lieu or as an alternative to such a detail, the Federal employee may be placed on leave without pay, that the State government pay for his salary during the period of assignment, but this act or this bill would assure to him the annual and sick leave privileges, the credit for periodic and longevity salary increases, credit toward retirement, and so on, such as he would have, had he, during this period of time, remained in the employment of the Federal Government.

Under the provisions of the bill, a State employee would be or might be assigned to the Department on detail on the same basis as I have outlined for the Federal employee, or he may be actually appointed by the Department without regard to civil-service laws and regulations, and during that 2-year period would be actually employed by the Federal Government but would not have the benefit of the Federal civil-service laws, such as the tenure status, and so on.

The Civil Service Commission on February 15 in a letter to the chairman of the House Committee on Agriculture did suggest 1 or 2 further amendments to the bill to which the Department has no objection, and I am sure the land-grant college associations would not have.

The proposed amendments would, in general, provide that any State employee who is assigned to the Federal Government would be subject to the same conflict-of-interest statutes as is a Federal employee, would be subject to the same prohibitions against disclosure of confidential information, and so on.

A further amendment which they propose would also entitle the Federal employee who was in the employment of a State institution



for this 2-year period to have the benefit of the insurance provided under the Federal Employees Group Insurance Act of 1954, which I believe was in the process of enactment at the time this bill was originally introduced in the last session of Congress.

If there are any questions, I will be glad to answer them, or, I have Dr. Draheim with me, who is the expert on this proposal.

Mr. McMILLAN. As I understand it, the Department has no objection to this bill as it passed the Senate?

Mr. ROBERTS. We are in favor of the bill as it passed the Senate and feel that the amendments that have been proposed by the Civil Service Commission should improve the bill, as a matter of fact.

Mr. McMILLAN. You think it should be adopted?

Mr. ROBERTS. Yes, sir; and strongly endorse it, as a matter of fact.

Mr. WATTS. What is the extent of the exchanges under this?

Mr. ROBERTS. We have no exchanges now, Mr. Congressman.

Mr. WATTS. You have a law that provides for it, but you do not have any exchanges under it.

Mr. ROBERTS. No, this law would provide for exchanges.

Mr. WATTS. That would be the first time?

Mr. ROBERTS. That is correct, sir, that we have an exchange of employees.

Mr. WATTS. The reason I asked that is because your bill starts out saying "To provide for further effectuating the Act of May 15, 1862."

Mr. ROBERTS. That is the Organic Act of the Department of Agriculture, so that preamble is one of saying that in order to carry out the purposes, to further carry out the purposes of the Organic Act of 1862, this is proposed or this would be provided as a facilitating device.

If we want to bring a State employee into the Federal Government now—let us say from one of the land-grant colleges—we must qualify him under civil-service regulations as an employee of the Federal Government just as anyone else is qualified, and of course by taking Federal employment he loses his State status. That is very undesirable to many of the employees of land-grant colleges who desire to continue their status as State employees.

You have the same objection on the part of Federal employees who have built up over a period of years status in the Federal Government. They equally object to an assignment or to taking on employment as a State employee for a period of time, for the same reason: that it breaks the tenure of their service; they lose the benefits which they would otherwise have of Federal retirement, Federal insurance, and so on.

So this is a bill that would permit those exchanges to be made overcoming the objections that I mentioned for a 2-year period.

Mr. WATTS. The appointments would be limited to 2 years?

Mr. ROBERTS. Two years; yes, sir.

Mr. WATTS. Is there much need, do you think, for exchange?

Mr. ROBERTS. We think and the land-grant college people feel that this will greatly facilitate much of the cooperative work that we are doing with them.

Mr. WATTS. As I understood your prior statement, if the land-grant college wanted a Federal employee there are two ways that he could be paid. He could be continued on the Federal payroll.

Mr. ROBERTS. Yes. Under this bill he might be continued on the Federal payroll and for the 2-year period be assigned as a detail to

work on these State projects that are cooperative with the Department of Agriculture.

Mr. WATTS. Or he could get a leave from his Federal job?

Mr. ROBERTS. Or, as an alternative, under this bill, he might go on leave without pay, but, during that period of State employment, while he was on leave without pay from the Federal Government, this bill would assure to him the same benefits of retirement credit. He would still have to pay into the retirement fund his retirement premium, but he would have the benefit of retirement. He would have the benefit of insurance, which is mentioned in the Civil Service Commission proposal. He would have the benefit of the tenure of service which counts toward increases in salary, periodic salary increases, and so on, which he would not have if he were to terminate his service with the Federal Government now and take employment with the State for 2 years and then have to take his chances of getting back into the Federal Government again with the break in tenure of service, and so on.

Mr. WATTS. The only break in status would be then, and he would receive his check possibly from the State than from the Federal Government?

Mr. ROBERTS. Yes, sir.

Mr. WATTS. Is there a provision that the 2 years can be extended or renewed?

Mr. ROBERTS. The bill as written now is for a 2-year period.

Dr. DRAHEIM. No. That is a maximum of 2 years.

Mr. WATTS. And then he has to go back where he came from.

Dr. DRAHEIM. Yes, that is right.

Mr. ROBERTS. It provides that it shall not exceed 2 years.

Mr. WATTS. If in the meantime, while he was at the State, if he had come along for promotion, he would get the promotion when he got back?

Mr. ROBERTS. That is correct, sir.

Mr. WATTS. And graded upward?

Mr. ROBERTS. That is right.

Mr. WATTS. Of course, you cannot say what is going to happen to the State employee because that is subject to control of the State.

Mr. ROBERTS. That is subject to control of the State. We cannot say what is going to happen there.

Mr. DAGUE. It might be change of administration.

Mr. WATTS. Might be, and he might be completely out.

Mr. McMILLAN. While we are on that subject, I would like to clarify one point. I am from South Carolina. Clemson College furnishes a lot of experts to these experimental stations. Does the Federal Government pay those boys or does the State?

Mr. ROBERTS. If they are State experiment stations, the State pays them Mr. Chairman.

Mr. McMILLAN. I do not know.

Mr. ROBERTS. But the salary is usually paid generally from State funds and from the Federal grants to the State employment service.

Mr. WATTS. That is Extension Service.

Mr. ROBERTS. I am talking about experiment stations. You have a comparable situation in the Extension Service.

Mr. McMILLAN. We have experts on boll weevils and tobacco seeds. I just wondered if the Federal Government paid their salaries.

Mr. ROBERTS. You will find, Mr. McMillan, that some of that work is performed on a cooperative basis by State and Federal employees and that some of those people actually will be Federal employees working jointly with the State on those problems.

Mr. McMILLAN. All right. I have that in my hometown, and I did not know who paid those boys. I never asked them.

Mr. ROBERTS. Let us take a concrete example.

Mr. McMILLAN. Clemson College takes credit for all of that. They do not know that we Congressmen exist.

Mr. ROBERTS. If you had a problem on tobacco and it needed immediate attention, it is a problem that the State experiment station wanted to jump onto quickly, at the present time, despite the fact we may have all the ~~confidence~~ in the world in the Department of Agriculture on it, it would not be possible to assign a Federal employee to work on that project if it were a State project unless he became a State employee, and of course there are the obstacles that I mentioned; whereas, this bill would permit you to immediately detail a Federal man to work on that State project, if he were the best man you could get on that particular problem on tobacco, for example, and you would not have to overcome all the obstacles you now have and perhaps go out and find someone in private industry someplace to work on it, who may not be the best authority on the subject.

Mr. WATTS. These exchanges are carried out by agreement of both parties?

Mr. ROBERTS. Oh, yes. There has to be agreement between the State and the Department of Agriculture.

Now, this proposal, I will say, has been approved not only by this joint USDA and Land Grant College Committee, but the proposal was submitted to both the executive committee and to the senate of the Land Grant College Association and was approved by both bodies.

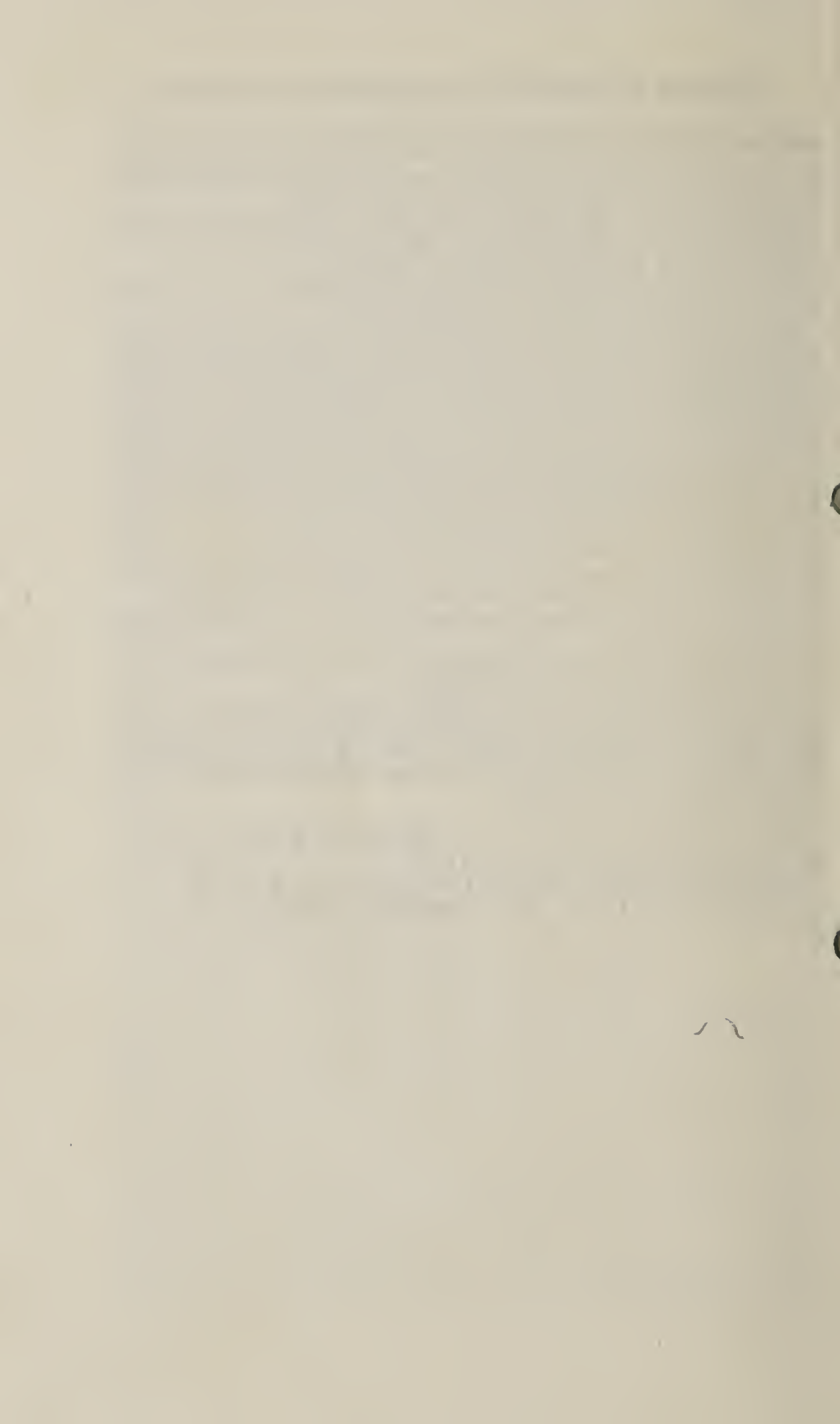
Mr. McMILLAN. Mr. Dague?

Mr. DAGUE. No questions.

Mr. McMILLAN. Thank you very much, Mr. Roberts. We are glad to have had you down with us today.

Mr. ROBERTS. Thank you, and I am glad to have been here.

(Thereupon, at 11 a. m., the subcommittee recessed.)





See P. L. 84-106 amending act

LEGISLATIVE HISTORY

Public Law 918 84th Congress

Chapter 878 2nd Session

S. 1915

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## DIGEST OF PUBLIC LAW 918

EXCHANGE OF EMPLOYEES BETWEEN USDA AND STATES (approved August 2, 1956). Authorize the interchange of employees for periods not to exceed 2 years, either with or without pay, by this Department and State governments or State operated educational institutions. Provides for the protection of most of the rights and privileges of exchanged employees.



## INDEX AND SUMMARY OF S. 1915

May 9, 1955	Sen. Green introduced S. 1915 which was referred to Senate Committee on Agriculture and Forestry.
July 20, 1955	Senate reported S. 1915 without amendment. Senate Report 1041. Print of bill and report.
July 21, 1955	Senate passed S. 1915 without amendment.
July 25, 1955	S. 1915 was to House Agriculture Committee. Print of bill as referred.
June 21, 1956	House committee ordered S. 1915 reported.
June 26, 1956	House committee reported S. 1915 with amendment. House Report 2471. Print of bill and report.
July 2, 1956	House passed over at request of Rep. Gross.
July 16, 1956	House passed S. 1915 as reported.
July 24, 1956	Senate concurred in the House amendments to S. 1915.
Aug. 2, 1956	Approved: Public Law 918, 84th Congress.









84TH CONGRESS  
1ST SESSION

# S. 1915

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## IN THE SENATE OF THE UNITED STATES

MAY 9 (legislative day, MAY 2), 1955

Mr. GREEN introduced the following bill; which was read twice and referred  
to the Committee on Agriculture and Forestry

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## A BILL

To provide for further effectuating the Act of May 15, 1862,  
through the exchange of employees of the United States  
Department of Agriculture and employees of State political  
subdivisions or educational institutions.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the Congress hereby declares that the objectives of  
4       this Act are to aid in the dissemination of useful information  
5       on subjects connected with agriculture and to provide a  
6       means whereby the Government of the United States and  
7       the several States may better cooperate in problems arising  
8       as a result of the interrelationships of their work in the field  
9       of agriculture.

1        SEC. 2. For the purposes of this Act, the term "Depart-  
2        ment" shall be deemed to mean United States Department  
3        of Agriculture; "Secretary" shall mean Secretary of the  
4        United States Department of Agriculture; and "State" shall  
5        mean a State, county, city, municipality, land-grant college,  
6        or a college or university operated by any State or local  
7        government.

8        SEC. 3. In carrying out this Act, the Secretary is au-  
9        thorized through cooperative agreements or otherwise to pro-  
10       vide for the interchange of employees of the Department and  
11       employees of States. The period of assignment under such  
12       an interchange arrangement shall not exceed two years.

13       SEC. 4. Employees of the Department participating in  
14       an exchange of personnel as authorized in section 3 may  
15       be considered during such participation to be (1) on detail  
16       to a regular work assignment of the Department, or (2) in  
17       a status of leave-of-absence from their positions in the  
18       Department. Employees who are considered to be detailed  
19       shall be entitled to the same salary and benefits to which  
20       they would otherwise be entitled and shall remain employees  
21       of the Department for all other purposes except that the  
22       supervision of their duties during the period of detail may  
23       be governed by agreement between the Department and the  
24       State involved. Employees who are in a leave-of-absence  
25       status as provided herein shall be carried on leave without

1 pay: *Provided*, That they may be granted annual leave  
2 to the extent authorized by law and may be granted author-  
3 ized sick leave only in circumstances considered by the Sec-  
4 retary to justify approval of such leave. Except as other-  
5 wise provided in this Act, such employees shall have the  
6 same rights, benefits, and obligations as employees gen-  
7 erally who are in such leave status but notwithstanding  
8 any other provision of law such employees shall be entitled  
9 to credit the period of such assignment (1) toward periodic  
10 and longevity step-increases, and (2) upon payment into  
11 the retirement fund of the percentage of their State salary  
12 which would have been deducted from a like Federal salary  
13 for the period of such assignment, to credit such period as  
14 service within the meaning of the Civil Service Retirement  
15 Act. Any employee who participates in an exchange under  
16 the terms of this section who suffers disability or death as  
17 a result of personal injury arising out of and in the course of  
18 an exchange, or sustained in the performance of duties in  
19 connection therewith shall be treated, for the purposes of  
20 the Federal Employees' Compensation Act, as amended  
21 (5 U. S. C., sec. 790) , as though he were an employee, as  
22 defined in such Act, who had sustained such injury in the  
23 performance of such duty, but shall not receive benefits under  
24 that Act for any period for which he elects to receive similar  
25 benefits from a State agency.



1        SEC. 5. Appropriations of the Department shall be  
2 available, in accordance with Standard Government Regu-  
3 lations, as amended, for the expenses of travel of employees  
4 assigned to States on either a detail or leave basis, expenses  
5 of transportation of their immediate families and expenses  
6 of transportation of their household goods and personal effects  
7 to the location of the posts of assignment and for such ex-  
8 penses for the return of employees to their official stations,  
9 but shall not be available for expenses of travel of the em-  
10 ployees during such period of assignment.

11        SEC. 6. Employees of States who are assigned to the  
12 Department under authority of this Act may (1) be given  
13 appointments in the Department covering the periods of such  
14 assignments, or (2) be considered to be on detail to the  
15 Department. Appointments of persons so assigned may be  
16 made without regard to the civil-service laws or regulations.  
17 Persons given appointment in the Department shall be paid  
18 at rates of compensation in accordance with the Classification  
19 Act of 1949, as amended. State employees who are assigned  
20 to the Department without appointment shall not be con-  
21 sidered to be employees of the Department, except as pro-  
22 vided in section 7, nor shall they be paid a salary or wage  
23 by the Department during the period of their detail. The  
24 supervision of the duties of such employees during the assign-



1 ment may be governed by agreement between the Depart-  
2 ment and the State involved.

3 SEC. 7. Any State employee who is given an appoint-  
4 ment while assigned to the Department or who is assigned  
5 to the Department without appointment and who suffers  
6 disability or death as a result of personal injury arising out  
7 of and in the course of such assignment, or sustained in the  
8 performance of duties in connection therewith shall be treated,  
9 for the purpose of the Federal Employees' Compensation  
10 Act, as amended (5 U. S. C., sec. 790) , as though he were  
11 an employee, as defined in such Act, who had sustained  
12 such injury in the performance of such duty, but shall not  
13 receive benefits under that Act for any period for which he  
14 elects to receive similar benefits as a State employee.

15 SEC. 8. The appropriations of the Department shall be  
16 available in accordance with the Standardized Government  
17 Travel Regulations, Travel Expense Act of 1949, for the  
18 payment of expenses of travel, or persons assigned to, but  
19 not given appointments by, the Department under authority  
20 of this Act during the periods of such assignments on the  
21 same basis as if they were employees of the Department.

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# A BILL

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To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

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By Mr. GREEN

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MAY 9 (legislative day, MAY 2), 1955  
Read twice and referred to the Committee on  
Agriculture and Forestry





July 29, 1956

14. WHEAT. Sen. Langer inserted a Beulah, N. Dak., Farmers Union Elevator Co. resolution favoring legislation to provide full 100 percent of parity on wheat (pp. 9469-70).
15. ELECTRIFICATION. Sen. Neuberger inserted resolutions of the Oregon Rural Electric Cooperative Association opposing the administration's power policies (pp. 9470-1).
16. EDUCATION; VETERANS' BENEFITS. The Labor and Public Welfare Committee reported without amendment S. 2081, to provide that education and training allowances paid to veterans pursuing institutional on-farm training shall not be reduced for 12 months after they have begun their training (S. Rept. 1036) (p. 9471).
17. RECLAMATION. The Interior and Insular Affairs Committee reported with amendment S. 1534, to facilitate the construction of drainage works and other minor items on Federal reclamation and like projects (S. Rept. 1037) (p. 9471).
18. APPROPRIATIONS. Sen. Chavez spoke criticizing the President's objection to certain provisions of the Defense Department appropriation bill for 1956 (pp. 9483-5).
19. NOMINATIONS. Confirmed the nominations of Marion B. Folsom to be Secretary of Health, Education, and Welfare, and H. Chapman Rose, of Ohio, to be Under Secretary of the Treasury (p. 9489).
20. PERSONNEL. Passed with amendment H. R. 4048, making recommendations to the States for the enactment of legislation to permit and assist Federal personnel, including members of the Armed Forces, and their families, to exercise their voting franchise (pp. 9497-8).

The Agriculture and Forestry Committee reported without amendment S. 1915, to provide for the exchange of employees of this Department and employees of State political subdivisions or educational institutions (p. D740).
21. TRADE AGREEMENTS. Passed without amendment H. R. 6059, to revise the 1946 trade agreement between the United States and the Philippines (pp. 9498-9). This bill will now be sent to the President.
22. SECURITY. Passed with amendment H. J. Res 157, to establish a Commission on Government Security. Senate conferees were appointed. (p. 9501.)
23. PROPERTY TAXES. Sen. Humphrey inserted an excerpt from the report of the Commission on Intergovernmental Relations recommending a system of payments in lieu of property taxes (pp. 9502-3).
24. LANDS. Passed without amendment H. R. 4894, to repeal certain obsolete laws relating to disposals of land under the timber and stone laws (pp. 9502-3). This bill will now be sent to the President.
25. CCC STOCKS; LANDS; RICE; FARM LABOR; TOBACCO. The Agriculture and Forestry Committee ordered reported without amendment S. 2170, to permit sale of CCC stocks of basic and storable nonbasic agricultural commodities without restriction where similar commodities are exported in raw or processed form; H. R. 4280, to transfer certain title 3 lands to Clemson College; S. 1621, authorizing adjustment of certain obligations of farm settlers; S. 2297, national marketing quota for tobacco; S. 1915, regarding exchange of USDA employees and employees of State political subdivisions or educational



institutions; S. 2573, amend rice quota law; and with amendment H. R. 3822, to extend the Mexican farm labor program; S. 661, to authorize CCC to process food commodities for donation under certain acts; and S. 2295 and S. 2296, tobacco allotments (p. D740).

26. PRICE SUPPORT. The Rules Committee ordered reported without amendment S. Res. 123, authorizing additional funds of \$20,000 for the Agriculture and Forestry Committee to conduct field hearings on farm price support programs (p. D742).

27. LEGISLATIVE PROGRAM. Sen. Clements announced that the mutual security bill will be considered on Friday, and that it is most likely the calendar call will be made on Saturday rather than on Friday (p. 9506).

#### BILLS INTRODUCED

28. SURPLUS COMMODITIES. S. 2584, by Sen. Case, S. Dak., (for himself and Sen. Anderson), to exempt sales of surplus agricultural commodities for foreign currencies from certain statutes relating to shipping; to Agriculture and Forestry Committee (p. 9472).

29. LANDS, TRANSFER. S. 2585, by Sen. Ellender, to authorize an exchange of land at the Agricultural Research Center; to Agriculture and Forestry Committee (p. 9472).

30. SURPLUS PROPERTY. S. 2591, by Sen. Kennedy (for himself and Sen. Martin, Iowa), to amend section 602 of the Federal Property and Administrative Services Act of 1949 with respect to the utilization and disposal of excess and surplus property under the control of executive agencies; to Government Operations Committee (p. 9472).

31. WHEAT. H. R. 7493, by Rep. Anfuso, to amend the Agricultural Adjustment Act of 1938, to exempt certain wheat producers from liability under the act where all the wheat crop is used for food on the farm; to Agriculture Committee (p. 9564).

32. ROADS. H. R. 7494, to provide for the completion and financing of the National System of Interstate Highways uniformly throughout the Nation, in the interest of defense, travel, and commerce; to amend the Federal-Aid Road Act approved July 11, 1916 (39 Stat. 355), as amended and supplemented; to Public Works Committee (p. 9564).

33. PERSONNEL. H. R. 7495, by Rep. Dorn, N. Y.,/H. R. 7496, by Rep. George, and H. R. 7502, by Rep. Wright, to amend section 8 of the Civil Service Retirement Act of May 29, 1930, as amended; to Post Office and Civil Service Committee (p. 9564).

H. R. 7499, by Rep. Ostertag, for the establishment of a Commission on the Aging; to Education and Labor Committee (p. 9564).

H. R. 7507, by Rep. Miller, Calif., and H. R. 7508, by Rep. Yates, to amend section 8 of the Civil Service Retirement Act of May 29, 1920, as amended; to Post Office and Civil Service Committee (p. 9564).

34. DAYLIGHT SAVING. H. R. 7501, by Rep. Patterson, to amend the act of April 28, 1953, relating to daylight-saving time in the District of Columbia; to D. C. Committee (p. 9564).



# Calendar No. 1054

84TH CONGRESS }  
*1st Session* }

SENATE

{ REPORT  
{ No. 1041

## INTERCHANGE OF CERTAIN FEDERAL AND STATE EMPLOYEES

JULY 20, 1955.—Filed under authority of the order of the Senate of July 20, 1955,  
without amendment, and ordered to be printed

Mr. AIKEN, from the Committee on Agriculture and Forestry,  
submitted the following

### R E P O R T

[To accompany S. 1915]

The Committee on Agriculture and Forestry, to whom was referred the bill (S. 1915) to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions, having considered the same, report thereon with a recommendation that it do pass without amendment.

S. 1915 was prepared by a joint committee of the land-grant colleges and the Department of Agriculture to overcome certain personnel difficulties in cooperative work with the States and provides for the interchange of employees by the Department of Agriculture and State and local governments. Department employees interchanged would be either (1) on detail, entitled to salary and all other benefits from the Department, but subject to such State or local supervision as might be agreed upon; or (2) on leave without pay, with all rights of that status plus (a) such annual and sick leave as approved by the Secretary, (b) credit toward periodic and longevity step increases, (c) credit toward retirement upon payment of the appropriate percentage of State pay into the retirement fund, and (d) benefits under the Federal Employees' Compensation Act, unless they elected to receive similar State or local benefits. Transportation expenses in moving employees on either a detail or leave basis to their State assignments and back to their Federal official stations would be paid by the Department, but travel while on State assignment would not be paid by the Department.

State or local employees assigned to the Department might be either (1) on detail, or (2) appointed by the Department without regard to

## 2 INTERCHANGE OF CERTAIN FEDERAL AND STATE EMPLOYEES

the civil service laws and regulations (i. e., without examination and without tenure). Employees on detail to the Department would not be considered as employees of the Department except for purposes of the Federal Employees Compensation Act and then only if they had not elected to receive similar State benefits. Travel expenses of employees so on detail would be paid by the Department.

### DEPARTMENTAL VIEWS

A favorable report on the bill from the Department of Agriculture is attached hereto as a part of this report.

DEPARTMENT OF AGRICULTURE,  
Washington, D. C., July 14, 1955.

HON. ALLEN J. ELLENDER,  
*Chairman, Committee on Agriculture and Forestry,*  
*United States Senate.*

DEAR SENATOR ELLENDER: This is in reply to your request of May 11, 1955, for the Department's views on S. 1915, a bill to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and the employees of State political subdivisions or educational institutions.

The Department considers this proposed legislation to be desirable and recommends its passage.

Our close relationship with the States, especially the land-grant colleges, makes it highly desirable for an interchange of personnel where cooperative work is being done. The difference between the Federal Government and States retirement and leave systems, salary schedules, and civil-service systems present serious obstacles in arranging for such exchange of personnel. Employees are reluctant to accept such exchange assignments in view of the loss of benefits they would otherwise have been entitled to should they have remained at their own jobs. The bill would overcome many of these obstacles.

The proposed legislation was prepared on recommendation of the Joint Land-Grant College Department of Agriculture Committee on Training for Government Service. It has been reviewed and endorsed by the Association of Land-Grant Colleges and Universities.

The Bureau of the Budget advises that there is no objection to the submission of this report.

Sincerely yours,

TRUE D. MORSE, *Acting Secretary.*

○

Calendar No. 1054

84TH CONGRESS  
1ST SESSION

# S. 1915

[Report No. 1041]

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## IN THE SENATE OF THE UNITED STATES

MAY 9 (legislative day, MAY 2), 1955

Mr. GREEN introduced the following bill; which was read twice and referred to the Committee on Agriculture and Forestry

JULY 20, 1955

Reported, under authority of the order of the Senate of July 20, 1955, by Mr. AIKEN, without amendment

---

## A BILL

To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the Congress hereby declares that the objectives of  
4       this Act are to aid in the dissemination of useful information  
5       on subjects connected with agriculture and to provide a  
6       means whereby the Government of the United States and  
7       the several States may better cooperate in problems arising  
8       as a result of the interrelationships of their work in the field  
9       of agriculture.



1        SEC. 2. For the purposes of this Act, the term "Depart-  
2    ment" shall be deemed to mean United States Department  
3    of Agriculture; "Secretary" shall mean Secretary of the  
4    United States Department of Agriculture; and "State" shall  
5    mean a State, county, city, municipality, land-grant college,  
6    or a college or university operated by any State or local  
7    government.

8        SEC. 3. In carrying out this Act, the Secretary is au-  
9    thorized through cooperative agreements or otherwise to pro-  
10   vide for the interchange of employees of the Department and  
11   employees of States. The period of assignment under such  
12   an interchange arrangement shall not exceed two years.

13       SEC. 4. Employees of the Department participating in  
14   an exchange of personnel as authorized in section 3 may  
15   be considered during such participation to be (1) on detail  
16   to a regular work assignment of the Department, or (2) in  
17   a status of leave-of-absence from their positions in the  
18   Department. Employees who are considered to be detailed  
19   shall be entitled to the same salary and benefits to which  
20   they would otherwise be entitled and shall remain employees  
21   of the Department for all other purposes except that the  
22   supervision of their duties during the period of detail may  
23   be governed by agreement between the Department and the  
24   State involved. Employees who are in a leave-of-absence  
25   status as provided herein shall be carried on leave without

1 pay: *Provided*, That they may be granted annual leave  
2 to the extent authorized by law and may be granted author-  
3 ized sick leave only in circumstances considered by the Sec-  
4 retary to justify approval of such leave. Except as other-  
5 wise provided in this Act, such employees shall have the  
6 same rights, benefits, and obligations as employees gen-  
7 erally who are in such leave status but notwithstanding any  
8 other provision of law such employees shall be entitled to  
9 credit the period of such assignment (1) toward periodic  
10 and longevity step-increases, and (2) upon payment into  
11 the retirement fund of the percentage of their State salary  
12 which would have been deducted from a like Federal salary  
13 for the period of such assignment, to credit such period as  
14 service within the meaning of the Civil Service Retirement  
15 Act. Any employee who participates in an exchange under  
16 the terms of this section who suffers disability or death as  
17 a result of personal injury arising out of and in the course of  
18 an exchange, or sustained in the performance of duties in  
19 connection therewith shall be treated, for the purposes of  
20 the Federal Employees' Compensation Act, as amended  
21 (5 U. S. C., sec. 790), as though he were an employee, as  
22 defined in such Act, who had sustained such injury in the  
23 performance of such duty, but shall not receive benefits under  
24 that Act for any period for which he elects to receive similar  
25 benefits from a State agency.

1        SEC. 5. Appropriations of the Department shall be  
2 available, in accordance with Standard Government Regu-  
3 lations, as amended, for the expenses of travel of employees  
4 assigned to States on either a detail or leave basis, expenses  
5 of transportation of their immediate families and expenses  
6 of transportation of their household goods and personal effects  
7 to the location of the posts of assignment and for such ex-  
8 penses for the return of employees to their official stations,  
9 but shall not be available for expenses of travel of the em-  
10 ployees during such period of assignment.

11        SEC. 6. Employees of States who are assigned to the  
12 Department under authority of this Act may (1) be given  
13 appointments in the Department covering the periods of such  
14 assignments, or (2) be considered to be on detail to the  
15 Department. Appointments of persons so assigned may be  
16 made without regard to the civil-service laws or regulations.  
17 Persons given appointment in the Department shall be paid  
18 at rates of compensation in accordance with the Classification  
19 Act of 1949, as amended. State employees who are assigned  
20 to the Department without appointment shall not be con-  
21 sidered to be employees of the Department, except as pro-  
22 vided in section 7, nor shall they be paid a salary or wage  
23 by the Department during the period of their detail. The  
24 supervision of the duties of such employees during the assign-



1 ment may be governed by agreement between the Depart-  
2 ment and the State involved.

3 SEC. 7. Any State employee who is given an appoint-  
4 ment while assigned to the Department or who is assigned  
5 to the Department without appointment and who suffers  
6 disability or death as a result of personal injury arising out  
7 of and in the course of such assignment, or sustained in the  
8 performance of duties in connection therewith shall be treated,  
9 for the purpose of the Federal Employees' Compensation  
10 Act, as amended (5 U. S. C., sec. 790), as though he were  
11 an employee, as defined in such Act, who had sustained  
12 such injury in the performance of such duty, but shall not  
13 receive benefits under that Act for any period for which he  
14 elects to receive similar benefits as a State employee.

15 SEC. 8. The appropriations of the Department shall be  
16 available in accordance with the Standardized Government  
17 Travel Regulations, Travel Expense Act of 1949, for the  
18 payment of expenses of travel, or persons assigned to, but  
19 not given appointments by, the Department under authority  
20 of this Act during the periods of such assignments on the  
21 same basis as if they were employees of the Department.

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# A BILL

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To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

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By Mr. GREEN

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MAY 9 (legislative day, MAY 2), 1955  
Read twice and referred to the Committee on  
Agriculture and Forestry

JULY 20, 1955

Reported without amendment





# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued July 22, 1955  
For actions of July 21, 1955  
84th-1st, No. 123

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HIGHLIGHTS: House committee ordered reported sugar bill. Senate passed bill to exchange USDA and State employees. Senate received proposed legislation and bill was introduced in the House providing for increase in CCC borrowing authority. Senate committees reported bills to authorize loans to small reclamation projects, permit sales of certain CCC stocks without restriction, transfer title 3 lands to Clemson College, amend rice quota law, extend Mexican farm labor program, authorize CCC to process foods for donation, and amend tobacco allotments-quotas law.

## HOUSE

1. RESERVE FORCES. Received the conference report on H. R. 7000, the reserve forces bill (H. Rept. 1335)(pp. 9601-5).
2. CONTRACTS. Agreed to the conference report on H. R. 4904, to extend the Renegotiation Act for two years (pp. 9605-6). This bill is now ready for the President.
3. MINERALS. Passed with amendments H. R. 6373, extending the Domestic Minerals Program Act to encourage the discovery, development, and production of certain domestic minerals (pp. 9610, 9619-29). The amendments agreed to related to the production of manganese and the establishment of a purchasing depot.
4. GOVERNMENT SECURITY. Conferees were appointed on H. J. Res. 157, to establish a Commission on Government Security (p. 9630). Senate conferees have been appointed.
5. FARM TRAINING. The Rules Committee reported a resolution for consideration of H. R. 4006, to amend the Veterans' Readjustment Assistance Act of 1952 to provide that education and training allowances paid to veterans pursuing institutional on-farm training shall not be reduced for 12 months after they have begun their training (p. 9649).



6. SUGAR. The Agriculture Committee ordered reported by a vote of 24 to 7, with amendments, H. R. 7030, to amend and extend the Sugar Act of 1948 (p. D755).
7. PRINTING. The House Administration Committee reported without amendment H. Res. 272, providing \$65,000 for a study and investigation of Federal printing and binding (H. Rept. 1312)(p. 9649).
8. RECLAMATION; ELECTRIFICATION. The Rules Committee reported a resolution for consideration of H. R. 3383, authorizing the Colorado River storage project (p. 9649).
9. FABRICS; RESEARCH. The Rules Committee reported a resolution providing for consideration of H. R. 5222, amending the Flammable Fabrics Act to exempt scarves which do not present an unusual hazard from its provisions (p. 9649).
10. ROADS. The Public Works Committee reported without amendment H. R. 7474, providing for a Federal-aid highway construction program (H. Rept. 1336)(p. 9649).
11. DEFENSE PRODUCTION. The Banking and Currency Committee reported without amendment H. R. 7470, to amend and extend the Defense Production Act of 1950 (H. Rept. 1343)(p. 9649).
12. FOREIGN TRADE; SURPLUS COMMODITIES. Rep. Allen, Calif., urged consideration of the use of the idle ships in the American merchant marine as storage for surplus grains and to continue the Cargo Preference provisions (pp. 9645-6).
13. LEGISLATIVE PROGRAM. The Majority Leader scheduled consideration on Mon., July 25, of the conference report on H. R. 7000, the reserve forces bill, and consideration of the following bills on Tues., July 26, through Sat., July 30 was scheduled providing rules are received; H. R. 3383, the Upper Colorado Storage project; S. 2127, the Small Business Administration bill; H. R. 7470, extension of the Defense Production Act; S. 2126, the housing bill; and H. R. 7474, the Federal-aid highway construction bill (pp. 9629-30).
14. ADJOURNED until Mon., July 25 (p. 9648).

SENATE

15. CCC STOCKS; LANDS; RICE; FARM LABOR; TOBACCO. The Agriculture and Forestry Committee reported during adjournment on July 20, with amendment S. 1621, authorizing adjustment of certain obligations of farm settlers (S. Rept. 1042); S. 2297, national marketing quota for tobacco (S. Rept. 1043); S. 2170, to permit sale of CCC stocks of basic and storable nonbasic agricultural commodities without restriction where similar commodities are exported in raw or processed form (S. Rept. 1047); and H. R. 4280, to transfer certain title 3 lands to Clemson College (S. Rept. 1048); and with amendment H. R. 3822, to extend the Mexican farm labor program (S. Rept. 1045); S. 661, to authorize CCC to process food commodities for donation under certain acts (S. Rept. 1049); and S. 2295 and S. 2296, to amend section 313 of the Agricultural Adjustment Act of 1938, with respect to tobacco allotments (S. Repts. 1044 and 1046)(p. 9567).
16. EXCHANGE OF EMPLOYEES. Passed without amendment S. 1915, to provide for interchange of employees by this Department and State and local governments (pp. 9591-2). The bill had been reported without amendment during adjournment on July 20 (S. Rept. 1041)(p. 9567). Sen. Clements stated that "Senate bill

1915 was prepared by a joint committee of the land-grant colleges and the Department of Agriculture to overcome certain personnel difficulties in cooperative work with the States and provides for the interchange of employees by the Department of Agriculture and State and local governments. Department employees interchanged would be either, first, on detail, entitled to salary and all other benefits from the Department, but subject to such State or local supervision as might be agreed upon; or, second, on leave without pay, with all rights of that status plus (a) such annual and sick leave as approved by the Secretary, (b) credit toward periodic and longevity step increases, (c) credit toward retirement upon payment of the appropriate percentage or State pay into the retirement funds, and (d) benefits under the Federal Employees' Compensation Act, unless they elected to receive similar State or local benefits. Transportation expenses in moving employees on either a detail or leave basis to their State assignments and back to their Federal official stations would be paid by the Department, but travel while on State assignment would not be paid by the Department."

17. CCC. Received from this Department a draft of proposed legislation to increase the borrowing authority of CCC from \$10 billion to \$12 billion; to Agriculture and Forestry Committee (p. 9567).
18. RECLAMATION. Concurred in the House amendment to S. 1177, for the relief of desert land entrymen whose entries are dependent upon percolating waters for reclamation (p. 9592). This bill will now be sent to the President.  
The Interior and Insular Affairs Committee reported with amendment S. 926, to authorize the construction of the Ventura River reclamation project, Calif. (S. Rept. 1071); S. 1194, to provide for construction of the Red Willow Dam, Nebr. (S. Rept. 1066); S. 730, to authorize water compact between the States of Kans. and Okla. for the waters of the Ark. River (S. Rept. 1067); and S. 2442, to provide for Federal cooperation in non-Federal projects and for participation by non-Federal agencies in Federal projects (S. Rept. 1073) (p. 9570).
19. FOREIGN AID. Made its unfinished business H. R. 7224, the mutual security appropriation bill for 1956 (p. 9592).
20. WATER COMPACT. Passed as reported S. 2260, consenting to a compact among Ark., La., Okla., and Tex. for an apportionment of the waters of the Red River and its tributaries (p. 9590).
21. MINIMUM WAGE. Conferees were appointed on S. 2168, to raise the minimum wage to \$1 per hour (p. 9598). House conferees were appointed July 20.
22. PRICE SUPPORTS. The "Daily Digest" states that the Rules Committee reported without amendment S. Res. 123, authorizing additional funds of \$20,000 for the Agriculture and Forestry Committee to conduct field hearings on farm price support programs (no written report) (pp. D749-50).
23. SURPLUS PROPERTY. The Government Operations Committee ordered reported without amendment S. 2591, in lieu of S. 2367, a related bill, to amend the Federal Property and Administrative Services Act of 1949 with respect to utilization and disposal of excess and surplus property under the control of executive agencies (p. D753).



24. LEGISLATIVE PROGRAM. Sen. Clements announced that there would be a call of the calendar today (p. 9591).

#### BILLS INTRODUCED

25. FOREIGN TRADE. H. R. 7524, by Rep. Blitch, to amend the Tariff Act of 1930 to reduce the rate of duty on jute yarn when used wholly in the manufacture of backing for tufted rugs and carpets; to Ways and Means Committee (p. 9650).
26. PERSONNEL. H. R. 7525, by Rep. Buckley, to amend sec. 8 of the Civil Service Retirement Act of May 29, 1930, as amended; to Post Office and Civil Service Committee (p. 9650).  
H. R. 7530, by Rep. Freylinghuysen, relating to reduction in personnel procedure and preference of veterans; to Post Office and Civil Service Committee (p. 9650).  
H. R. 7531, by Rep. Freylinghuysen, relating to appeals by veterans under sec. 14 of the Veterans' Preference Act of 1944; to Post Office and Civil Service Committee (p. 9650).
27. RESEARCH. H. R. 7532, by Rep. Freylinghuysen, to provide for a Federal Advisory Council of Health in the Executive Office of the President in accordance with the recommendations of the Commission on Organization of the Executive Branch of the Government; to Interstate and Foreign Commerce Committee (p. 9650).
28. FORESTS. H. R. 7537, by Rep. Matthews, to establish the policy of Congress with respect to public use of the national forests and to provide for the development and maintenance of facilities for public use; to Agriculture Committee (p. 9650).
29. CCC. H. R. 7541, by Rep. Spence, to increase the borrowing power of Commodity Credit Corporation; to Banking and Currency Committee (p. 9650).
30. WATER RESOURCES. S. 2601, by Sen. Fulbright, authorizing the Secretary of the Interior to make a comprehensive survey and study of the ground-water resources of the Mississippi Valley embayment area; to Interior and Insular Affairs Committee (p. 9571). Remarks of author (pp. 9572-3).

#### ITEMS IN APPENDIX

31. APPLE PRICES. Rep. Quigley inserted an article from the Shippensburg (Pa.) News-Chronicle criticizing the President's veto of the bill to prohibit USDA from publishing predictions of the apple crop (p. A5376).
32. FOOD AND DRUGS. Sen. Wiley inserted a Milwaukee Journal editorial deploring the cut in funds of the FDA and expressed the hope that remedial action will be taken (p. A5347).
33. IMMIGRATION. Sen. Kennedy inserted an Italian News, Boston, Mass., article commending his proposal to create a Commission to study the McCarran-Walter Act and offer suggestions for changes therein (p. A5347).
34. MINIMUM WAGE. Extension of remarks of Rep. Bentley and insertion of a constituent's letter criticizing labor union practices (p. A5354).



a tributary of the Verdigris River, to Lake O' the Osages Dam and Lake O' the Osages, respectively.

The PRESIDING OFFICER. The question is on agreeing to the motion of the Senator from Oklahoma.

The motion was agreed to; and the Senate proceeded to consider the bill, which had been reported from the Committee on Public Works with an amendment to strike out all after the enacting clause and to insert:

That the Hulah Reservoir back of Hulah Dam, which is located on the Caney River, a tributary of the Verdigris River in Oklahoma, shall hereafter be known as Lake O' the Osages and any law, regulation, document, or record of the United States in which such reservoir is designated or referred to under the name of Hulah Reservoir shall be held to refer to such body of water under and by the name of Lake O' the Osages.

The amendment was agreed to.

The PRESIDING OFFICER. The bill is open to further amendment. If there be no amendment to be proposed, the question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading, read the third time, and passed.

The title was amended so as to read: "A bill to change the name of Hulah Reservoir above Hulah Dam, Caney River, Okla. and Kans., to Lake O' the Osages."

#### ORDER FOR ADJOURNMENT TO 10:30 A. M. TOMORROW

Mr. CLEMENTS. Mr. President, I ask unanimous consent that when the Senate completes its business today, it stand in adjournment until 10:30 a. m. tomorrow.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### ORDER FOR CALL OF THE CALENDAR

Mr. CLEMENTS. Mr. President, I should like to state at this time that immediately following the morning business tomorrow there will be a call of the calendar. This is at least somewhat in line with previous arrangements; but, for fear that it may be slightly out of line, I ask unanimous consent that following the morning hour tomorrow there be a call of the calendar of the bills to which there is no objection.

Mr. WILLIAMS. Mr. President, has the Senator from Kentucky discussed it with the minority leader?

Mr. CLEMENTS. I have discussed it with the minority leader. The acting majority leader and the minority leader have discussed it just as we discuss all other matters incident to the program. We are both in accord with desiring to push matters along as rapidly as we can, looking toward adjournment at the earliest possible date.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### RECORDATION OF SCRIP

Mr. CLEMENTS. Mr. President, I move that the Senate proceed to the consideration of Calendar No. 887, House bill 2972.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (H. R. 2972) to require the recordation of scrip, lieu selection, and similar rights.

The PRESIDING OFFICER. The question is on agreeing to the motion of the Senator from Kentucky.

The motion was agreed to; and the Senate proceeded to consider the bill, which had been reported from the Committee on Interior and Insular Affairs with amendments on page 2, line 9, after the word "within", to strike out "three" and insert "two"; in line 18, after the word "of", to strike out "three" and insert "two"; on page 3, after line 4, to insert:

SEC. 5. Within 30 days after the effective date of this act, the Secretary of the Interior shall cause to be published in the Federal Register a notice setting forth the recordation requirements of this act. Within 1 year after the effective date of this act the Secretary shall also cause notices of the recordation requirements of this act to be published in such newspapers, posted in such public offices, and given publicity by such other means as he deems feasible and appropriate for the dissemination of information concerning the recordation requirements of this act to persons who may have holdings or claims that are subject to such requirements.

And in line 17, to change the section number from "5" to "6."

The amendments were agreed to.

The amendments were ordered to be engrossed and the bill to be read a third time.

The bill was read the third time and passed.

Mr. LONG. Mr. President, I should like to say in connection with the bill that its purpose is to require that scrip on various public lands be filed as a condition of its validity for the future. There is a vast quantity of unrecorded scrip, giving the holders thereof the right to file on unappropriated and unclaimed public lands. This has caused great confusion for many years, and the purpose of the bill is to require that the script must be filed in order to keep alive the rights of the individuals to claim property by use of it.

If it should be found that the property claimed is not subject to the scrip, then, of, course, the Department will undertake to find some property which can be claimed by the individual or some other way in which an equitable adjustment can be arranged to settle the problem.

#### EXCHANGE OF EMPLOYEES OF THE UNITED STATES DEPARTMENT OF AGRICULTURE

Mr. CLEMENTS. Mr. President, I move that the Senate proceed to the consideration of Calendar No. 1054, Senate bill 1915.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (S. 1915) to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

The PRESIDING OFFICER. The question is on agreeing to the motion of the Senator from Kentucky.

The motion was agreed to; and the Senate proceeded to consider the bill.

Mr. CLEMENTS. Senate bill 1915 was prepared by a joint committee of the land-grant colleges and the Department of Agriculture to overcome certain personnel difficulties in cooperative work with the States and provides for the interchange of employees by the Department of Agriculture and State and local governments. Department employees interchanged would be either, first, on detail, entitled to salary and all other benefits from the Department, but subject to such State or local supervision as might be agreed upon; or, second, on leave without pay, with all rights of that status plus (a) such annual and sick leave as approved by the Secretary, (b) credit toward periodic and longevity step increases, (c) credit toward retirement upon payment of the appropriate percentage or State pay into the retirement fund, and (d) benefits under the Federal Employees' Compensation Act, unless they elected to receive similar State or local benefits. Transportation expenses in moving employees on either a detail or leave basis to their State assignments and back to their Federal official stations would be paid by the Department, but travel while on State assignment would not be paid by the Department.

The PRESIDING OFFICER. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading, read the third time, and passed, as follows:

*Be it enacted, etc.,* That the Congress hereby declares that the objectives of this act are to aid in the dissemination of useful information on subjects connected with agriculture and to provide a means whereby the Government of the United States and the several States may better cooperate in problems arising as a result of the interrelationships of their work in the field of agriculture.

SEC. 2. For the purposes of this act, the term "Department" shall be deemed to mean United States Department of Agriculture; "Secretary" shall mean Secretary of the United States Department of Agriculture; and "State" shall mean a State, county, city, municipality, land-grant college, or a college or university operated by any State or local government.

SEC. 3. In carrying out this act, the Secretary is authorized through cooperative agreements or otherwise to provide for the interchange of employees of the Department and employees of States. The period of assignment under such an interchange arrangement shall not exceed 2 years.

SEC. 4. Employees of the Department participating in an exchange of personnel as authorized in section 3 may be considered



during such participation to be (1) on detail to a regular work assignment of the Department, or (2) in a status of leave of absence from their positions in the Department. Employees who are considered to be detailed shall be entitled to the same salary and benefits to which they would otherwise be entitled and shall remain employees of the Department for all other purposes except that the supervision of their duties during the period of detail may be governed by agreement between the Department and the State involved. Employees who are in a leave-of-absence status as provided herein shall be carried on leave without pay: *Provided*, That they may be granted annual leave to the extent authorized by law and may be granted authorized sick leave only in circumstances considered by the Secretary to justify approval of such leave. Except as otherwise provided in this act, such employees shall have the same rights, benefits, and obligations as employees generally who are in such leave status but notwithstanding any other provision of law such employees shall be entitled to credit the period of such assignment (1) toward periodic and longevity step increases, and (2) upon payment into the retirement fund of the percentage of their State salary which would have been deducted from a like Federal salary for the period of such assignment, to credit such period as service within the meaning of the Civil Service Retirement Act. Any employee who participates in an exchange under the terms of this section who suffers disability or death as a result of personal injury arising out of and in the course of an exchange, or sustained in the performance of duties in connection therewith shall be treated, for the purposes of the Federal Employees' Compensation Act, as amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that act for any period for which he elects to receive similar benefits as a State agency.

SEC. 5. Appropriations of the Department shall be available, in accordance with Standard Government Regulations, as amended, for the expenses of travel of employees assigned to States on either a detail or leave basis, expenses of transportation of their immediate families and expenses of transportation of their household goods and personal effects to the location of the posts of assignment and for such expenses for the return of employees to their official stations, but shall not be available for expenses of travel of the employees during such period of assignment.

SEC. 6. Employees of States who are assigned to the Department under authority of this act may (1) be given appointments in the Department covering the periods of such assignments, or (2) be considered to be on detail to the Department. Appointments of persons so assigned may be made without regard to the civil-service laws or regulations. Persons given appointment in the Department shall be paid at rates of compensation in accordance with the Classification Act of 1949, as amended. State employees who are assigned to the Department without appointment shall not be considered to be employees of the Department, except as provided in section 7, nor shall they be paid a salary or wage by the Department during the period of their detail. The supervision of the duties of such employees during the assignment may be governed by agreement between the Department and the State involved.

SEC. 7. Any State employee who is given an appointment while assigned to the Department or who is assigned to the Department without appointment and who suffers disability or death as a result of personal injury arising out of and in the course of such assignment, or sustained in the performance of duties in connection therewith

shall be treated, for the purpose of the Federal Employees' Compensation Act as amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that act for any period for which he elects to receive similar benefits as a State employee.

SEC. 8. The appropriations of the Department shall be available in accordance with the Standardized Government Travel Regulations, Travel Expense Act for 1949, for the payment of expenses of travel, for persons assigned to, but not given appointments by, the Department under authority of this act during the periods of such assignments on the same basis as if they were employees of the Department.

#### AUTHORIZATION FOR THE SECRETARY TO RECEIVE MESSAGES FROM THE HOUSE DURING ADJOURNMENT

MR. CLEMENTS. Mr. President, I ask unanimous consent that during the adjournment of the Senate the Secretary be authorized to receive messages from the House.

The PRESIDING OFFICER. Without objection, it is so ordered.

MR. CLEMENTS. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The Chief Clerk proceeded to call the roll.

MR. CLEMENTS. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### MUTUAL SECURITY APPROPRIATIONS, 1955

MR. CLEMENTS. Mr. President, I move that the Senate proceed to the consideration of Calendar No. 1040, H. R. 7224.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (H. R. 7224) making appropriations for mutual security for the fiscal year ending June 30, 1956, and for other purposes.

The PRESIDING OFFICER. The question is on agreeing to the motion of the Senator from Kentucky.

The motion was agreed to; and the Senate proceeded to consider the bill, which had been reported from the Committee on Appropriations with amendments.

MR. ELLENDER. Mr. President, is it the intention of the acting majority leader to have the bill considered today?

MR. CLEMENTS. It is not the intention of the acting majority leader to have the bill considered today, nor is it my intention to have it considered until after the call of the calendar of unobjectioned-to bills tomorrow.

It is planned to have the Senate convene at 10:30 tomorrow morning, in the hope that the business of the morning hour and the call of the calendar of bills to which there is no objection, as well, can be concluded by 12 o'clock.

#### RELIEF OF CERTAIN DESERT LAND ENTRYMEN

The PRESIDING OFFICER (Mr. KENNEDY in the chair) laid before the Senate the amendment of the House of Representatives to the bill (S. 1177) for the relief of desert land entrymen whose entries are dependent upon percolating waters for reclamation, which was, to strike out all after the enacting clause and insert:

That the requirement of section 1 of the Desert Land Act of March 3, 1877 (19 Stat. 377), that the right to the use of water by a desert land entryman "shall depend upon bona fide prior appropriation" shall be waived in the case of all desert land entries which have heretofore been allowed and are subsisting on the effective date of this act, which are dependent upon percolating waters for their reclamation, and which are situated in the State of Arizona under the laws of which the percolating waters upon which the entries are dependent are not subject to the doctrine of prior appropriation but are usable under State law for irrigation and reclamation purposes.

MR. ANDERSON. Mr. President, I move that the Senate concur in the amendment of the House.

The motion was agreed to.

#### THE NARCOTICS PROBLEM

MR. SPARKMAN. Mr. President, I have in my hand a series of articles from the Evening Star of Washington, written by Miss Miriam Ottenberg, relative to the hearings which are being conducted by the Senate Judiciary Subcommittee on Narcotics, under the chairmanship of our distinguished colleague, the Senator from Texas [Mr. DANIEL]. I ask unanimous consent to have these articles printed in the body of the RECORD at this point, for the purpose of further directing attention of Senators both to the need for such an intensive investigation into the narcotics problem and also to the comprehensive and constructive approach of the subcommittee.

Several officials have already testified that the activities of this subcommittee have spurred them on to positive action to halt the illicit narcotics traffic, and to get the drug addicts off the streets and confined in appropriate institutions for treatment. Moreover, I was surprised, and I believe that most of the other Senators will be equally surprised, to learn of the great number of improvements which could be made in existing Federal law for controlling the traffic in illicit narcotics and for dealing with narcotics addicts. Much of the legislation now on the statute books is obviously too weak and too cumbersome to deal swiftly and effectively with narcotics traffickers.

For example, I note from these articles that the District of Columbia alone needs at least a dozen new laws, or amendments to old laws, to cope with the narcotics problem here in the Nation's Capital. Mr. Harry Anslinger, United States Commissioner of Narcotics, reports that there are more than 950 known addicts on the streets of Washington.

In conclusion, I wish to congratulate the chairman of this subcommittee, the other members of the subcommittee, and the staff, for the work they are doing. In







84TH CONGRESS  
1ST SESSION

# S. 1915

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IN THE HOUSE OF REPRESENTATIVES

JULY 25, 1955

Referred to the Committee on Agriculture

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## AN ACT

To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the Congress hereby declares that the objectives of  
4       this Act are to aid in the dissemination of useful information  
5       on subjects connected with agriculture and to provide a  
6       means whereby the Government of the United States and  
7       the several States may better cooperate in problems arising  
8       as a result of the interrelationships of their work in the field  
9       of agriculture.

1        SEC. 2. For the purposes of this Act, the term "Depart-  
2    ment" shall be deemed to mean United States Department  
3    of Agriculture; "Secretary" shall mean Secretary of the  
4    United States Department of Agriculture; and "State" shall  
5    mean a State, county, city, municipality, land-grant college,  
6    or a college or university operated by any State or local  
7    government.

8        SEC. 3. In carrying out this Act, the Secretary is au-  
9    thorized through cooperative agreements or otherwise to pro-  
10   vide for the interchange of employees of the Department and  
11   employees of States. The period of assignment under such  
12   an interchange arrangement shall not exceed two years.

13       SEC. 4. Employees of the Department participating in  
14   an exchange of personnel as authorized in section 3 may  
15   be considered during such participation to be (1) on detail  
16   to a regular work assignment of the Department, or (2) in  
17   a status of leave-of-absence from their positions in the  
18   Department. Employees who are considered to be detailed  
19   shall be entitled to the same salary and benefits to which  
20   they would otherwise be entitled and shall remain employees  
21   of the Department for all other purposes except that the  
22   supervision of their duties during the period of detail may  
23   be governed by agreement between the Department and the  
24   State involved. Employees who are in a leave-of-absence  
25   status as provided herein shall be carried on leave without

1 pay: *Provided*, That they may be granted annual leave  
2 to the extent authorized by law and may be granted author-  
3 ized sick leave only in circumstances considered by the Sec-  
4 retary to justify approval of such leave. Except as other-  
5 wise provided in this Act, such employees shall have the  
6 same rights, benefits, and obligations as employees gen-  
7 erally who are in such leave status but notwithstanding any  
8 other provision of law such employees shall be entitled to.  
9 credit the period of such assignment (1) toward periodic  
10 and longevity step-increases, and (2) upon payment into  
11 the retirement fund of the percentage of their State salary  
12 which would have been deducted from a like Federal salary  
13 for the period of such assignment, to credit such period as  
14 service within the meaning of the Civil Service Retirement  
15 Act. Any employee who participates in an exchange under  
16 the terms of this section who suffers disability or death as  
17 a result of personal injury arising out of and in the course of  
18 an exchange, or sustained in the performance of duties in  
19 connection therewith shall be treated, for the purposes of  
20 the Federal Employees' Compensation Act, as amended  
21 (5 U. S. C., sec. 790), as though he were an employee, as  
22 defined in such Act, who had sustained such injury in the  
23 performance of such duty, but shall not receive benefits under  
24 that Act for any period for which he elects to receive similar  
25 benefits from a State agency.



1        SEC. 5. Appropriations of the Department shall be  
2 available, in accordance with Standard Government Regu-  
3 lations, as amended, for the expenses of travel of employees  
4 assigned to States on either a detail or leave basis, expenses  
5 of transportation of their immediate families and expenses  
6 of transportation of their household goods and personal effects  
7 to the location of the posts of assignment and for such ex-  
8 penses for the return of employees to their official stations,  
9 but shall not be available for expenses of travel of the em-  
10 ployees during such period of assignment.

11        SEC. 6. Employees of States who are assigned to the  
12 Department under authority of this Act may (1) be given  
13 appointments in the Department covering the periods of such  
14 assignments, or (2) be considered to be on detail to the  
15 Department. Appointments of persons so assigned may be  
16 made without regard to the civil-service laws or regulations.  
17 Persons given appointment in the Department shall be paid  
18 at rates of compensation in accordance with the Classification  
19 Act of 1949, as amended. State employees who are assigned  
20 to the Department without appointment shall not be con-  
21 sidered to be employees of the Department, except as pro-  
22 vided in section 7, nor shall they be paid a salary or wage  
23 by the Department during the period of their detail. The  
24 supervision of the duties of such employees during the assign-

1 ment may be governed by agreement between the Depart-  
2 ment and the State involved.

3 SEC. 7. Any State employee who is given an appoint-  
4 ment while assigned to the Department or who is assigned  
5 to the Department without appointment and who suffers  
6 disability or death as a result of personal injury arising out  
7 of and in the course of such assignment, or sustained in the  
8 performance of duties in connection therewith shall be treated,  
9 for the purpose of the Federal Employees' Compensation  
10 Act, as amended (5 U. S. C., sec. 790), as though he were  
11 an employee, as defined in such Act, who had sustained  
12 such injury in the performance of such duty, but shall not  
13 receive benefits under that Act for any period for which he  
14 elects to receive similar benefits as a State employee.

15 SEC. 8. The appropriations of the Department shall be  
16 available in accordance with the Standardized Government  
17 Travel Regulations, Travel Expense Act of 1949, for the  
18 payment of expenses of travel, or persons assigned to, but  
19 not given appointments by, the Department under authority  
20 of this Act during the periods of such assignments on the  
21 same basis as if they were employees of the Department.

Passed the Senate July 21, 1955.

Attest:

FELTON M. JOHNSTON,

*Secretary.*

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## AN ACT

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To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

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JULY 25, 1955

Referred to the Committee on Agriculture







# Digest of CONGRESSIONAL PROCEEDINGS

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued  
For actions of

June 22, 1956  
June 21, 1956  
84th-2nd, No. 103

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HIGHLIGHTS: House committee ordered reported bills to decrease review period for watershed projects; continue ACP; release certain Tongass Forest receipts from escrow; extend school milk program to certain institutions; authorize land purchase in Cache National Forest; permit certain cotton futures purchasing; approve Middle Atlantic Forest fire protection compact; prescribe the civil penalties for violations of Federal Seed Act; and permit certain USDA-State-local employees exchanges. House committee ordered reported fisheries bill. House committee ordered reported bill to provide for reimbursement to Post Office of registration fees on Government mail. Conferees agreed to file conference report on roads bill. Senate confirmed nomination of Hamil as REA Administrator.

### HOUSE

1. THE AGRICULTURE COMMITTEE ordered reported the following bills: p. D662  
    H. R. 11873, to decrease the Congressional review period of projects under the Watershed Protection and Flood Prevention Act from 45 days to 15 days.  
    H. R. 9339, to authorize the exchange of certain lands within Chattahoochee National Forest, Ga.  
    H. R. 11375, to further extend the special school milk program to certain institutions for the care and training of children, whether or not under-privileged.  
    H. R. 609, to extend the provisions of the Federal Import Milk Act to Alaska.  
    H. R. 8321, to further extend the period of Federal administration of the ACP program from Jan. 1, 1957 to Jan. 1, 1959.  
    H. R. 9678, to provide for the transfer of the Baronof Castle site (formerly research land) to Sitka, Alaska.  
    H. R. 8898, to authorize the purchase of additional lands within the Cache National Forest, Utah.  
    H. R. 9333, to give to certain consuming processors of cotton the privilege of buying cotton futures contracts in certain cases.  
    H. R. 8817, to provide for the transfer of certain USDA lands to Corbin, Ky.

S. 3032, to approve the proposed Middle Atlantic Interstate Forest Fire Protection Compact.

S. 2517, to release from escrow certain timber sale receipts in the Tongass National Forest.

S. 1688, to remove the criminal penalty for inadvertent violations of the Federal Seed Act and to prescribe civil penalties for such violations of the Act.

S. 1915, to permit the exchange of employees of the USDA and employees of State-local political subdivisions or educational institutions.

2. FISHERIES. The Merchant Marine and Fisheries Committee ordered reported H. R. 11570, to establish a sound and comprehensive national policy with respect to fisheries and wildlife and create and establish in the Interior Department, the office of Undersecretary of Fisheries and Wildlife. p. D663
3. POSTAL SERVICE. The Post Office and Civil Service Committee ordered reported S. 1871, to provide for the reimbursement to the Post Office Department of fees for registration of Government mail. p. D664
4. ROADS. The conferees agreed to file a conference report on H. R. 10660, the road construction and revenue bill. p. D665
5. PUBLIC DEBT. Passed without amendment H. R. 11740, to increase the public debt limit by \$3 billion for the fiscal year 1957. p. 9716
6. DAYLIGHT-SAVING TIME. The D. C. Committee ordered reported S. 3295, to authorize extension of the period of daylight-saving time in D. C. until October. p. D662
7. TRADE FAIRS. The Foreign Affairs Committee ordered reported H. J. Res. 604, to authorize the President to invite the States and foreign countries to participate in the U. S. World Trade Fair of 1957. p. D663
8. PERSONNEL. The Post Office and Civil Service Committee reported without amendment S. 1542, to authorize an allowance for civilian officers and employees of the Government who are notaries public (H. Rept. 2410). p. 9720
9. FOREIGN AID. Rep. Johansen criticized the continuation of foreign aid and urged a reappraisal of the entire foreign aid program. p. 9717
10. LEGISLATIVE PROGRAM. Rep. McCormack announced the following schedule for the week of June 25: Mon., D. C. bills; the balance of the week, the veterans' compensation increase bill, the Federal aid school construction bill, the conference reports on the public works appropriation bill, the road bill, and the Labor-HEW appropriation bill. p. 9715
11. ADJOURNED until Mon., June 25. p. 9719

#### SENATE

12. NOMINATIONS. Confirmed the nominations of David A. Hamil to be REA Administrator; and Glenn A. Boger to be a member of the Federal Farm Credit Board. pp. 9660, 9709
13. APPROPRIATIONS. Began debate on the Defense Department appropriation bill. pp. 9674, 9694, 9697







June 26, 1956

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House

15. DEFENSE PRODUCTION. Received the conference report on H. R. 9852, to extend the Defense Production Act of 1950 (H. Rept. 2486). pp. 9972, 9975 The conferees deleted the House provision that private individuals appointed to the Executive Reserve would have to file a financial statement in the Federal Register, and expressed approval of continued industrial dispersal.
16. AGRICULTURE Committee reported the following bills: p. 9975  
H. R. 8817, with amendment, to provide for the transfer of certain USDA / lands to Corbin, Ky. (H. Rept. 2464).  
H. R. 9339, without amendment, to authorize the exchange of certain lands of the U. S. in Union County, Ga. for lands within the Chattahoochee National Forest, Ga. (H. Rept. 2465).  
H. R. 11873, without amendment, to decrease the Congressional review period of projects under the Watershed Protection and Flood Prevention Act from 45 days to 15 days. (H. Rept. 2470).  
S. 1915, with amendment, to permit the exchange of employees of the USDA and employees of State-local political subdivisions and educational institutions (H. Rept. 2471).  
H. R. 11375, without amendment, to further extend the special school milk program to certain institutions for the care and training of children, whether or not underprivileged (H. Rept. 2472).  
S. 1618, without amendment, to remove the criminal penalty for inadvertent violations of the Federal Seed Act and to prescribe civil penalties for such violations of the Act (H. Rept. 2473).  
H. R. 9333, with amendment, to give to certain consuming processors of cotton the privilege of buying cotton futures contracts in certain cases (H. Rept. 2478).
17. RECLAMATION; ELECTRIFICATION. The Interior and Insular Affairs Committee ordered reported H. R. 4719, to authorize the construction, operation, and maintenance of the Hells Canyon Dam on the Snake River between Idaho and Oregon. p. D686
18. TRANSPORTATION. The Transportation and Communications Subcommittee of the Interstate and Foreign Commerce Committee ordered reported to the full committee H. R. 525, which would amend Sec. 22 of the Interstate Commerce Act by eliminating authorization for handling property free or at reduced rates for the U. S. and transporting persons for the U. S. Government free or at reduced rates. p. D686
19. MARKETING. The "Daily Digest" states that the Rules Committee granted a rule for the consideration of H. R. 4054, to provide a system of mortgage insurance to municipal and other political subdivisions of the States, to be administered by the USDA, for the expansion of public marketing of perishable commodities. p. D688
20. COMMODITY CREDIT CORPORATION. The "Daily Digest" states that the Rules Committee granted a rule for the consideration of H. R. 11132, to increase the borrowing authority of CCC. p. D688
21. LABOR STANDARDS. The Education and Labor Committee reported without amendment H. R. 11799, amending the Fair Labor Standards Act relative to minimum wages in the Samoa, Wake and Guam islands (H. Rept. 2469). p. 9975



ITEMS IN APPENDIX

22. BUDGET; EXPENDITURES. Rep. Hoffman stated that he had always endeavored to bring about greater efficiency and economy in the Government's activities "But that we will never get lower taxes, a balanced budget, until the people accept a share of the responsibility for Federal expenditures." p. A5026
23. RESEARCH; FRUITS. Rep. Vursell inserted a radio broadcast he recently made pointing out the benefits that have been brought to the orangegrowers of the State of Florida, as the result of the work of research scientists in this Department. p. A5027
24. WATER POLLUTION. Rep. Burnside inserted a newspaper article in support of H. R. 9540, to extend and strengthen the Water Pollution Control Act. p. A5028
25. FOREIGN AID. Rep. Bentley inserted a newspaper article, "Foreign Aid's Failures Prove Cut Long Overdue." p. A5044
26. DISTRESSED AREAS. Rep. Price inserted an editorial commending Sen. Douglas and Rep. Gray for their support of the bill which would establish an Area Development Administration to assist distressed areas. p. A5047

BILLS INTRODUCED

27. CONTRACTS. H. R. 11947, by Rep. Cooper and H. R. 11948, by Rep. Reed, to extend and amend the Renegotiation Act of 1951; to Ways and Means Committee.
28. LANDS. H. R. 11950, by Rep. Dawson (by request), to provide for the adjustment of the legislative jurisdiction exercised by the United States over land in the several States used for Federal purposes; to Government Operations Committee.
29. SOIL BANK. H. R. 11958, by Rep. Poage, to amend the acreage reserve provisions of the Soil Bank Act to permit inclusion of acreage up to 30 days prior to harvest; to Agriculture Committee.
30. WATER. H. R. 11962, by Rep. Steed, to provide for Federal participation and cooperation with States and local interests in developing water supplies for domestic, municipal, industrial, and other purposes; to Public Works Committee.
31. FLAGS. H. R. 11963, by Rep. Tumulty, to amend the law in force with respect to the display and use of the flag of the United States, and for other purposes; to Judiciary Committee.
32. PROPERTY. H. R. 11970, by Rep. Willis, to amend the Internal Revenue Act of 1954 relative to nonrecognition of gain from involuntary conversion of certain real property used for agricultural purposes; to Ways and Means Committee.

PRINTED HEARINGS RECEIVED IN THIS OFFICE

33. COMMODITY EXCHANGES. Futures Trading. Part II. Onions. House Agriculture Committee.
34. FARM PROGRAM. General Farm Legislation. Part II. House Agriculture Committee.

## INTERCHANGE OF CERTAIN FEDERAL AND STATE EMPLOYEES

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JUNE 26, 1956.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed

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Mr. COOLEY, from the Committee on Agriculture, submitted the  
following

### R E P O R T

[To accompany S. 1915]

The Committee on Agriculture, to whom was referred the bill (S. 1915) to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions, having considered the same, report favorably thereon with amendments and recommend that the bill do pass.

The amendments are as follows:

Page 3, line 15, strike out the period after the word "Act" and insert:

; and they shall also be entitled to continuation of their insurance under the Federal Employee's Group Life Insurance Act of 1954, so long as the Department continues to collect the employee's contribution from the employee and to transmit for timely deposit into the Employees' Life Insurance Fund the amount of the employee's contribution, and the Government's contribution from Department appropriations.

Page 4, line 2, strike out "Standard" and insert "Standardized" and following the word "Government" insert "Travel".

Page 5, line 3, following "SEC. 7" insert:

(a) Any State employee who is assigned to the Department without appointment shall nevertheless be subject to the provisions of Sections 281, 283, 284, 434, 1902, 1905, and 1914 of Title 18 of the U. S. Code and Sec. 99, Title 5 of the U. S. Code.

(b)

Page 5, line 17, strike out "Travel Expense Act of 1949," and insert "as amended,".

Page 5, line 18, strike out "travel, or" and insert "travel of".

The purpose of this bill is to permit the Department of Agriculture and the various States to interchange certain employees, pursuant to proper agreements, without those employees losing the employee rights and benefits to which they are entitled. Particularly in the field of agricultural research, it would frequently be desirable for either the Federal Department of Agriculture or one of the States carrying on a research project to "borrow" a person particularly skilled in that field to work on the project. Under existing laws, however, an employee cannot accept such an assignment without the danger of losing his employee rights. This bill will permit such exchanges.

Hearings were held on H. R. 4987 by Mr. Forand. The bill was supported by the Department of Agriculture, the Civil Service Commission, and major farm organizations. The committee has reported an identical Senate bill with amendments recommended by the Civil Service Commission and explained in the letter from Commission Chairman, Philip Young to the Honorable Harold D. Cooley, chairman of the House Committee on Agriculture.

#### SENATE REPORT

Following is the text of the Senate report, including the letter from the Department of Agriculture recommending enactment of the legislation:

S. 1915 was prepared by a joint committee of the land-grant colleges and the Department of Agriculture to overcome certain personnel difficulties in cooperative work with the States and provides for the interchange of employees by the Department of Agriculture and State and local governments. Department employees interchanged would be either (1) on detail, entitled to salary and all other benefits from the Department, but subject to such State or local supervision as might be agreed upon; or (2) on leave without pay, with all rights of that status plus (a) such annual and sick leave as approved by the Secretary, (b) credit toward periodic and longevity step increases, (c) credit toward retirement upon payment of the appropriate percentage of State pay into the retirement fund, and (d) benefits under the Federal Employees' Compensation Act, unless they elected to receive similar State or local benefits. Transportation expenses in moving employees on either a detail or leave basis to their State assignments and back to their Federal official stations would be paid by the Department, but travel while on State assignment would not be paid by the Department.

State or local employees assigned to the Department might be either (1) on detail, or (2) appointed by the Department without regard to the civil service laws and regulations (i. e., without examination and without tenure). Employees on detail to the Department would not be considered as employees of the Department except for purposes of the Federal Employees Compensation Act and then only if they



had not elected to receive similar State benefits. Travel expenses of employees so on detail would be paid by the Department.

DEPARTMENTAL VIEWS

A favorable report on the bill from the Department of Agriculture is attached hereto as a part of this report.

DEPARTMENT OF AGRICULTURE,  
*Washington, D. C., July 14, 1955.*

HON. ALLEN J. ELLENDER,  
*Chairman, Committee on Agriculture and Forestry,  
United States Senate.*

DEAR SENATOR ELLENDER: This is in reply to your request of May 11, 1955, for the Department's views on S. 1915, a bill to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and the employees of State political subdivisions or educational institutions.

The Department considers this proposed legislation to be desirable and recommends its passage.

Our close relationship with the States, especially the land-grant colleges, makes it highly desirable for an interchange of personnel where cooperative work is being done. The difference between the Federal Government and State retirement and leave systems, salary schedules, and civil-service systems present serious obstacles in arranging for such exchange of personnel. Employees are reluctant to accept such exchange assignments in view of the loss of benefits they would otherwise have been entitled to should they have remained at their own jobs. The bill would overcome many of these obstacles.

The proposed legislation was prepared on recommendation of the Joint Land-Grant College Department of Agriculture Committee on Training for Government Service. It has been reviewed and endorsed by the Association of Land-Grant Colleges and Universities.

The Bureau of the Budget advises that there is no objection to the submission of this report.

Sincerely yours,

TRUE D. MORSE, *Acting Secretary.*

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UNITED STATES CIVIL SERVICE COMMISSION,  
*Washington 25, D. C., February 15, 1956.*

HON. HAROLD D. COOLEY,  
*Chairman, Committee on Agriculture,  
House of Representatives.*

DEAR MR. COOLEY: In your letter of May 3, 1955, you requested our views on H. R. 4987, a bill introduced by Mr. Forand to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions. This bill is identical in wording to S. 1915 which passed the Senate July 21, 1955, and was referred to the Committee on Agriculture.

The bill authorizes interchange of employees for periods not to exceed 2 years, either with or without pay by the Department of Agriculture. It contains provisions to protect most of the rights and privileges of exchanged employees.

The Civil Service Commission endorses both the purpose and the specific provisions of the bill and recommends that with the revisions suggested in this letter, the bill be enacted into law.

In reporting on a similar bill, H. R. 8746, introduced by Mr. Forand last year, we suggested certain changes which have been incorporated in the present bill. Since then, we have encountered problems which suggest the desirability of a few additional changes. We recommend that the present section 7 be renumbered section 7 (b) and that a new section 7 (a) be added to provide that:

"Any State employee who is assigned to the Department without appointment shall nevertheless be subject to the provisions of sections 281, 283, 284, 434, 1902, 1905 and 1914 of title 18 of the United States Code and section 99, title 5 of the United States Code."

The effect of this addition would be to make applicable to exchanged non-Federal employees to so-called conflict of interest statutes and certain prohibitions, generally applicable to Federal employees, against disclosure of confidential information acquired in the process of Government work. These statutes are designed to prevent abuse of confidence and influence and should, we believe, be equally applicable to regular Government employees and any persons doing Government work on an uncompensated basis.

We also recommend addition of a new provision permitting Federal employees exchanged on a leave-of-absence basis to retain the insurance protection granted by the Federal Employee's Group Life Insurance Act of 1954, on condition that both the employer and employee contributions are continued during the leave of absence. This can be accomplished by substituting a semicolon for the period following the word "Act" in line 15, page 3, and adding the following: "and they shall also be entitled to continuation of their insurance under the Federal Employee's Group Life Insurance Act of 1954, so long as the Department continues to collect the employee's contribution from the employee and to transmit for timely deposit into the employees' life insurance fund the amount of the employee's contribution, and the Government's contribution from Department appropriations."

We further suggest that lines 2 and 3 of section 5, page 4, be revised to read, "\* \* \* in accordance with Standardized Government Travel Regulations, as amended \* \* \*," and that lines 16, 17, and 18 of section 8, page 5, be revised to read, "\* \* \* in accordance with the Standardized Government Travel Regulations, as amended, for the payment of expenses of travel of persons assigned to \* \* \*." These changes are needed to correct errors in printing and to make consistent the various references to the travel regulations.

We believe that the proposed exchange of employees is a desirable action which will be of mutual benefit to the Department of Agriculture and the States. The program would have the additional value of serving as a pilot to demonstrate the feasibility and the desirability of extending provisions for exchange of employees to other fields and



agencies. We hope, therefore, that it will receive favorable consideration by Congress.

We are informed that the Bureau of the Budget has no objection to the submission of this report.

By direction of the Commission:

Sincerely yours,

PHILIP YOUNG, *Chairman.*

○



Union Calendar No. 958

84<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**S. 1915**

[Report No. 2471]

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IN THE HOUSE OF REPRESENTATIVES

JULY 25, 1955

Referred to the Committee on Agriculture

JUNE 26, 1956

Reported with amendments, committed to the Committee of the Whole House  
on the State of the Union, and ordered to be printed

[Omit the part struck through and insert the part printed in italic]

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**AN ACT**

To provide for further effectuating the Act of May 15, 1862,  
through the exchange of employees of the United States  
Department of Agriculture and employees of State political  
subdivisions or educational institutions.

1      *Be it enacted by the Senate and House of Representa-*  
2      *tives of the United States of America in Congress assembled,*  
3      That the Congress hereby declares that the objectives of  
4      this Act are to aid in the dissemination of useful information  
5      on subjects connected with agriculture and to provide a  
6      means whereby the Government of the United States and  
7      the several States may better cooperate in problems arising  
8      as a result of the interrelationships of their work in the field  
9      of agriculture.

1        SEC. 2. For the purposes of this Act, the term "Depart-  
2    ment" shall be deemed to mean United States Department  
3    of Agriculture; "Secretary" shall mean Secretary of the  
4    United States Department of Agriculture; and "State" shall  
5    mean a State, county, city, municipality, land-grant college,  
6    or a college or university operated by any State or local  
7    government.

8        SEC. 3. In carrying out this Act, the Secretary is au-  
9    thorized through cooperative agreements or otherwise to  
10   provide for the interchange of employees of the Department  
11   and employees of States. The period of assignment under  
12   such an interchange arrangement shall not exceed two years.

13       SEC. 4. Employees of the Department participating in  
14   an exchange of personnel as authorized in section 3 may  
15   be considered during such participation to be (1) on detail  
16   to a regular work assignment of the Department, or (2) in  
17   a status of leave-of-absence from their positions in the  
18   Department. Employees who are considered to be detailed  
19   shall be entitled to the same salary and benefits to which  
20   they would otherwise be entitled and shall remain employees  
21   of the Department for all other purposes except that the  
22   supervision of their duties during the period of detail may  
23   be governed by agreement between the Department and the  
24   State involved. Employees who are in a leave-of-absence  
25   status as provided herein shall be carried on leave without



1 pay: *Provided*, That they may be granted annual leave  
2 to the extent authorized by law and may be granted author-  
3 ized sick leave only in circumstances considered by the Sec-  
4 retary to justify approval of such leave. Except as other-  
5 wise provided in this Act, such employees shall have the  
6 same rights, benefits, and obligations as employees gen-  
7 erally who are in such leave status but notwithstanding any  
8 other provision of law such employees shall be entitled to  
9 credit the period of such assignment (1) toward periodic  
10 and longevity step-increases, and (2) upon payment into  
11 the retirement fund of the percentage of their State salary  
12 which would have been deducted from a like Federal salary  
13 for the period of such assignment, to credit such period as  
14 service within the meaning of the Civil Service Retirement  
15 ~~Act~~ Act; and they they shall also be entitled to continuation  
16 of their insurance under the Federal Employee's Group Life  
17 Insurance Act of 1954, so long as the Department continues  
18 to collect the employee's contribution from the employee and to  
19 transmit for timely deposit into the employees' life insurance  
20 fund the amount of the employee's contribution, and the Gov-  
21 ernment's contribution from Department appropriations.  
22 Any employee who participates in an exchange under the  
23 terms of this section who suffers disability or death as a re-  
24 sult of personal injury arising out of and in the course of  
25 an exchange, or sustained in the performance of duties in

1 connection therewith shall be treated, for the purposes of  
2 the Federal Employees' Compensation Act, as amended (5  
3 U. S. C., sec. 790), as though he were an employee, as  
4 defined in such Act, who had sustained such injury in the  
5 performance of such duty, but shall not receive benefits under  
6 that Act for any period for which he elects to receive similar  
7 benefits from a State agency.

8       SEC. 5. Appropriations of the Department shall be  
9 available, in accordance with ~~Standard~~ *Standardized* Gov-  
10 ernment *Travel* Regulations, as amended, for the expenses  
11 of travel of employees assigned to States on either a detail  
12 or leave basis, expenses of transportation of their immediate  
13 families and expenses of transportation of their household  
14 goods and personal effects to the location of the posts of  
15 assignment and for such expenses for the return of employees  
16 to their official stations, but shall not be available for ex-  
17 penses of travel of the employees during such period of  
18 assignment.

19       SEC. 6. Employees of States who are assigned to the  
20 Department under authority of this Act may (1) be given  
21 appointments in the Department covering the periods of such  
22 assignments, or (2) be considered to be on detail to the  
23 Department. Appointments of persons so assigned may be  
24 made without regard to the civil-service laws or regulations.  
25 Persons given appointment in the Department shall be paid

1 at rates of compensation in accordance with the Classification  
2 Act of 1949, as amended. State employees who are assigned  
3 to the Department without appointment shall not be con-  
4 sidered to be employees of the Department, except as pro-  
5 vided in section 7, nor shall they be paid a salary or wage  
6 by the Department during the period of their detail. The  
7 supervision of the duties of such employees during the assign-  
8 ment may be governed by agreement between the Depart-  
9 ment and the State involved.

10 SEC. 7. (a) *Any State employee who is assigned to the*  
11 *Department without appointment shall nevertheless be sub-*  
12 *ject to the provisions of sections 281, 283, 284, 434, 1902,*  
13 *1905, and 1914 of title 18 of the United States Code and*  
14 *section 99, title 5 of the United States Code.*

15 (b) Any State employee who is given an appoint-  
16 ment while assigned to the Department or who is assigned  
17 to the Department without appointment and who suffers  
18 disability or death as a result of personal injury arising out  
19 of and in the course of such assignment, or sustained in the  
20 performance of duties in connection therewith shall be treated,  
21 for the purpose of the Federal Employees' Compensation  
22 Act, as amended (5 U. S. C., sec. 790), as though he were  
23 an employee, as defined in such Act, who had sustained  
24 such injury in the performance of such duty, but shall not



1 receive benefits under that Act for any period for which he  
2 elects to receive similar benefits as a State employee.

3 SEC. 8. The appropriations of the Department shall be  
4 available in accordance with the Standardized Government  
5 Travel Regulations, ~~Travel Expense Act of 1949~~, *as amended*,  
6 for the payment of expenses of ~~travel~~, *or travel of* persons  
7 assigned to, but not given appointments by, the Department  
8 under authority of this Act during the periods of such assign-  
9 ments on the same basis as if they were employees of the  
10 Department.

Passed the Senate July 21, 1955.

Attest:

FELTON M. JOHNSTON,

*Secretary.*





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# AN ACT

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To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

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JULY 25, 1955

Referred to the Committee on Agriculture

JUNE 26, 1956

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed







# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued July 25, 1956  
For actions of July 24, 1956  
84th-2nd, No. 127

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HIGHLIGHTS: Senate agreed to conference report on CCC borrowing bill. House received conference reports on watershed and Public Law 480 bills. Senate passed mutual security appropriation bill. Senate concurred in House amendments to bill to authorize USDA-State exchange of employees. House recommitted civilian atomic power bill. House committee submitted reports on surplus donations in Ill. and experts and consultants. Rep. Wilson, Ind., commended ACP. Sen. Aiken inserted USDA and BB reports on watershed bill. Sen. Humphrey criticized administration "attitude" toward farmer.

## HOUSE

1. ELECTRIFICATION; ATOMIC ENERGY. By a 203-191 vote, agreed to a motion by Rep. Van Zandt to recommit H. R. 12061, to provide for a civilian atomic power acceleration program. p. 12996
2. SECOND SUPPLEMENTAL APPROPRIATION BILL, 1957. Passed with amendments this bill, H. R. 12350. The civilian atomic power item was stricken on a point of order raised by Rep. Cannon. p. 13040
3. AGRICULTURAL CONSERVATION PROGRAM. Rep. Wilson, Ind., commended this program and said he is glad USDA officials "have changed their attitude...and are pushing ahead" on the program. p. 13043
4. FORESTRY; ELECTRIFICATION. Rep. Dingell spoke on "give aways" and mentioned the Al Sarena mine case, the grazing bill, and the Dixon-Yates contract. p. 13053

5. SURPLUS COMMODITIES; PERSONNEL. The Government Operations Committee submitted investigation reports on distribution cost of surplus commodities donated to schools and institutions in Ill. (H. Rept. 2893) and employment and utilization of experts and consultants (H. Rept. 2894). p. 13060
6. AIR POLLUTION. The Small Business Committee submitted a report on air pollution problems (H. Rept. 2895). p. 13060
7. ELECTRIFICATION. The Rules Committee reported a resolution for consideration of S. 3338, relating to rates charged to public bodies and cooperatives for electric power generated at Federal projects. p. 13060
8. FORESTRY. The conferees agreed to report (but did not actually report) on H. R. 5712, to provide that the U. S. hold in trust for the Pueblos of Zia and Jemez a part of the Ojo del Espiritu Santo Grant and a small area of public domain adjacent thereto. p. D876
9. SURPLUS COMMODITIES; FOREIGN TRADE. Received the conference report on S. 3903, to increase from \$1.5 billion to \$3 billion the authorization under title 1 of the Agricultural Trade Development and Assistance Act. p. 13056
10. WATERSHEDS. Received the conference report on H. R. 8750, to make various amendments to the Watershed Protection and Flood Prevention Act. p. 13055
11. LEGISLATIVE PROGRAM. The "Daily Digest" states that the housing, flood insurance, and fisheries bills will be considered today. p. D875

SENATE

12. CCC. Agreed to the conference report on S. 3820, to increase the borrowing authority of the CCC from \$12 billion to \$14.5 billion, make it a Federal offense to willfully steal or convert property mortgaged to a lending agency under a CCC program, and provide that offenses under the Act involving amounts of \$500 or less be reduced from a felony to a misdemeanor. This bill will now be sent to the President. p. 12948
13. EDUCATION. Concurred in the House amendments to S. 1915, to permit the exchange of employees of this Department with those of State political subdivisions or educational institutions. This bill will now be sent to the President. p. 12947  
Sen. Johnson commended the Senate for passage of bill for assistance to schools in areas affected by Federal activities. p. 12972
14. LANDS. Agreed to the conference report on H. R. 5712, to transfer certain title III Bankhead-Jones lands to the Indians of the Zia and Jemez pueblos in N. Mex. p. 12957
15. WATERSHEDS. Sen. Aiken inserted and commented on communications from this Department and the Budget Bureau relative to the Administration's position on H. R. 8750, to amend the Watershed Protection and Flood Prevention Act. p. 12966
16. APPROPRIATIONS. The Appropriations Committee reported H. R. 12350, the second supplemental appropriation bill for 1957 (S. Rept. 2770). Sen. Douglas objected to immediate consideration of the measure. pp. 12968, 12988 (For provisions of interest to this Department see item 30, this Digest)



tion process rather than in specific authorizing legislation. This is particularly true with respect to provisional international organizations and temporary international organizations in which the President and the Secretary of State deem it necessary for the United States to participate.

Mr. President, I move the Senate concur in the House amendment.

The motion was agreed to.

#### AMENDMENT OF FOREIGN SERVICE ACT OF 1946

Mr. MANSFIELD. Mr. President, I ask the Chair to lay before the Senate the amendments of the House of Representatives on S. 3481, the Foreign Service Act Amendments of 1956.

The PRESIDING OFFICER laid before the Senate the amendments of the House of Representatives to the bill (S. 3481) to amend the Foreign Service Act of 1946, as amended, and for other purposes, which were on page 3, lines 8 and 9, strike out "by deleting the second sentence of section 517." and insert "by striking out the word 'forty' and inserting in lieu thereof the words 'one hundred and seventy-five'; by inserting before the period at the end of the second sentence the following: 'as a Foreign Service officer'; and by adding after the second sentence a new sentence which shall read as following: 'Notwithstanding the above provisions of this section, the limitation on the maximum number of appointments authorized herein shall not be applicable in the case of any person appointed or assigned by the Secretary of State as a Foreign Service Reserve officer and who thereafter has served in a position of responsibility in such capacity for the required period prior to appointment as a Foreign Service officer.'"; on page 3, line 22, strike out " 'thirty-five' " and insert " 'thirty-five', and by inserting after the first sentence the following new sentence: 'However, the highest 5 years of service for which full contributions have been made to the Fund shall be used in computing the annuity of any Foreign Service officer who serves as chief of mission and whose continuity of service as such is interrupted prior to retirement by appointment or assignment to any other position determined by the Secretary to be of comparable importance.'"; on page 4, lines 2 and 3, strike out "for his highest 5 consecutive years of service" and insert "as computed in accordance with subsection (a) of this section,"; on page 4, strike out line 14 over through and including line 12 on page 6, and insert:

SEC. 12. (a) Section 921 of such act is amended (1) by inserting "(a)" immediately after "SEC. 921.", (2) by striking out "and pursuant to appropriations therefor," and (3) by amending the proviso in the second sentence to read as follows: "Provided, That an amount equal to the amount expended for such services shall be covered into the Treasury as miscellaneous receipts."

(b) Section 921 of such act is further amended by adding at the end thereof the following new subsections:

"(b) The Secretary, under such regulations as he may prescribe, may authorize and assist in the establishment, maintenance, and operation, by officers and employees of the Serv-

ice, of non-Government-operated commissary and mess services and recreation facilities at posts abroad, including the furnishing of space, utilities, and properties owned or leased by the United States for use by its diplomatic and consular missions. The provisions of the Foreign Service Buildings Act, 1926, as amended (22 U. S. C. 292-300), may be utilized by the Secretary in providing such assistance. Commissary or mess services and recreation facilities established pursuant to this subsection shall be made available, insofar as practicable, to officers and employees of other Government agencies and their dependents who are stationed abroad. Such services or facilities shall not be established in localities where another United States agency operates similar services or facilities unless the Secretary determines that such additional services or facilities are necessary.

"(c) Notwithstanding the last paragraph under the heading 'Subsistence Department' in the act of March 3, 1911 (10 U. S. C. 1253), or the provisions of any other law, charges at any post abroad by a commissary or mess service or recreation facility authorized or assisted under this section shall be at the same rate for all civilian personnel of the Government serviced thereby, and all charges for supplies furnished to such a service or facility abroad by any Government agency shall be at the same rate as that charged by the furnishing agency to its civilian commissary or mess services or recreation facilities.

"(d) Notwithstanding the provisions of section 5 of the act of July 16, 1914, as amended (5 U. S. C. 78), the Secretary may authorize any principal officer to approve the use of Government-owned vehicles located at his post for transportation of United States Government employees who are American citizens, and their dependents, to and from recreation facilities when public transportation is unsafe or is not available."

On page 8, strike out line 23 over through and including line 3 on page 10 and insert:

SEC. 15. Section 943 of such act is amended to read as follows:

#### "PHYSICAL EXAMINATIONS AND COSTS OF INOCULATIONS

"SEC. 943. The Secretary shall, under such regulations as he may prescribe, provide for physical examinations for applicants for employment and for officers and employees of the Service who are citizens of the United States, and for their dependents, including examinations necessary to establish disability or incapacity in accordance with the provisions of section 831, and shall provide for administering inoculations or vaccinations to such officers and employees and their dependents."

And on page 11, line 18, strike out "class" where it appears the second time, and insert "in-class."

Mr. MANSFIELD. Mr. President, the bill passed the Senate on April 12, 1956. It was passed by the House on July 23, 1956. The following are the important amendments which the House made in the Senate version:

First. The Senate bill removed the existing ceilings contained in section 517 of the act on the number of lateral entries into the Foreign Service. The House bill restores substantially the executive branch request which would result in exempting from the ceiling of 1,250 imposed on lateral entries all lateral entries of persons given Reserve officer appointments by the Secretary who complete the required period of service prior to appointment as Foreign Service officers,

and the House bill would raise from 40 to 175 the ceiling on lateral entries into the Foreign Service Officer Corps from among employees of such agencies as USIA and ICA.

Second. The Senate bill provided that in computing credit for retirement Foreign Service employees might select salaries for their highest 5 consecutive years of service. The House version makes an exception for chiefs of mission, allowing them to use the highest 5 years of service, whether or not consecutive years, in computing annuities.

Third. The Senate bill contains separate provisions on commissaries and mess services and on recreation facilities. The House bill combines these two provisions and narrows slightly the authority given to the Secretary of State.

On the assumption that the House might pass S. 3481 in the closing hours of this session, the Committee on Foreign Relations on Friday, July 20, 1956, considered S. 3481 in the form in which it has now passed the House, and the committee decided to recommend that the Senate accept the House amendments.

Mr. President, I move the Senate concur in the House amendments.

The motion was agreed to.

#### EXCHANGE OF EMPLOYEES OF DEPARTMENT OF AGRICULTURE AND EMPLOYEES OF CERTAIN STATE INSTITUTIONS

Mr. JOHNSON of Texas. Mr. President, I yield to my friend from Louisiana.

Mr. ELLENDER. Mr. President, some time ago the Senate passed Senate bill 1915, and the bill went to the House, and the House amended it. They are merely clarifying amendments. I took the matter up with the author of the bill, and he is agreeable to the amendments.

The PRESIDING OFFICER laid before the Senate the amendments of the House of Representatives to the bill (S. 1915) to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions, which were: On page 3, line 15, strike out "Act." and insert "Act; and they shall also be entitled to continuation of their insurance under the Federal Employee's Group Life Insurance Act of 1954, so long as the Department continues to collect the employee's contribution from the employee and to transmit for timely deposit into the employees' life insurance fund the amount of the employee's contribution, and the Government's contribution from Department appropriations"; on page 4, line 2, strike out "Standard" and insert "Standardized"; on page 4, line 2, after "Government", insert "Travel"; on page 5, line 3, after "SEC. 7.", insert "(a) Any State employee who is assigned to the Department without appointment shall nevertheless be subject to the provisions of sections 281, 283, 284, 434, 1902, 1905, and 1914 of title 18 of the United States Code and section 99, title 5 of the United States Code."; on page 5, line 3, after "SEC. 7.", insert "(b)"; on page 5, line 17, strike out "Travel Expense Act of 1949,"



and insert "as amended," and on page 5, line 18, strike out "travel, or" and insert "travel of."

Mr. ELLENDER. Mr. President, S. 3820, increasing the borrowing power of the Commodity Credit Corporation, was passed by the House on Saturday with an amendment in the nature of a substitute. The House substitute differs from S. 3820 as passed by the Senate in the following respects:

First. The House substitute would increase the borrowing power to \$14 billion, while the Senate bill would increase it to \$14.5 billion.

Second. The House substitute contains an additional section which is identical in substance to S. 3669, which passed the Senate on January 11. This additional section amends the criminal law dealing with willful theft or conversion of property owned by or pledged to the Commodity Credit Corporation by (a) extending it to cover property pledged to secure obligations which the Corporation has guaranteed or is obligated to purchase, and (b) reducing the offense to a misdemeanor where the value of the property involved is \$500 or less.

Mr. President, I move that the Senate concur in the House amendments.

The motion was agreed to.

#### INCREASED BORROWING POWER FOR COMMODITY CREDIT CORPORATION—CONFERENCE REPORT

Mr. JOHNSON of Texas. Mr. President, I yield to the Senator from Louisiana.

Mr. ELLENDER. Mr. President, I submit a report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the House to the bill (S. 3820) to increase the borrowing power of Commodity Credit Corporation. I ask unanimous consent for the present consideration of the report.

The PRESIDING OFFICER. The report will be read for the information of the Senate.

The legislative clerk read the report. (For conference report, see House proceedings of July 18, 1956, pp. 12174-12175, CONGRESSIONAL RECORD.)

The PRESIDING OFFICER. Is there objection to the present consideration of the report?

There being no objection, the Senate proceeded to consider the report.

Mr. ELLENDER. Mr. President, I move that the Senate agree to the conference report.

Mr. DOUGLAS. Mr. President—  
The PRESIDING OFFICER. Does the Senator wish to address himself to the conference report?

Mr. DOUGLAS. Is it not true that a conference report is privileged at any moment, and, therefore, to permit it to go through is not violating the rule that routine business should be taken up in the morning hour, and should not be taken up at any other time?

The PRESIDING OFFICER. The Senator is correct.

The question is on agreeing to the motion of the Senator from Louisiana that the Senate agree to the conference report.

The report was agreed to.

#### ORDER OF BUSINESS

Mr. JOHNSON of Texas. Mr. President, I yield to the Senator from Wisconsin.

Mr. WILEY. Mr. President, I renew my request to place certain matters in the RECORD.

The PRESIDING OFFICER. Request is made that certain matters be inserted in the RECORD.

Mr. DOUGLAS. Mr. President, is not this matter which normally is inserted only during the morning hour?

The PRESIDING OFFICER. According to the observations of the Chair, requests to have such matters printed in the RECORD have been made many times.

Mr. DOUGLAS. I have great fondness for the Senator from Wisconsin—

Mr. JOHNSON of Texas. Mr. President, I ask for the regular order.

Mr. DOUGLAS. I must object.

The PRESIDING OFFICER. Objection is heard.

#### MESSAGE FROM THE HOUSE

A message from the House of Representatives, by Mr. Bartlett, one of its clerks, announced that the House had passed the following bills, in which it requested the concurrence of the Senate:

H. R. 590. An act to incorporate the Military Order of the Purple Heart, a national organization of combat wounded composed solely of Purple Hearters.

H. R. 4392. An act to amend the Internal Revenue Code of 1954 to provide a special method of taxation for real estate investment trusts;

H. R. 11682. An act to facilitate the control and eradication of certain animal diseases, to facilitate the carrying out of agricultural and related programs, to facilitate the agricultural attaché program, to facilitate the operations of the Farmers' Home Administration, the Federal Crop Insurance Corporation, and the Forest Service, and for other purposes;

H. R. 11968. An act to permit any State of the United States or any political subdivision of any such State to purchase from the District of Columbia Reformatory at Lorton, Va., gun mountings and carriages for guns for use at historic sites and for museum display purposes;

H. R. 12080. An act authorizing the construction, repair, and preservation of certain public works on rivers and harbors for navigation, flood control, and for other purposes;

H. R. 12237. An act to encourage and assist the States in the establishment of State committees on education beyond the high school, and for other purposes;

H. R. 12327. An act to provide that the compensation of the Commissioners of the District of Columbia shall be at the rate of \$17,000 each per annum; and

H. R. 12358. An act to authorize the Honorable WAYNE L. HAYS, the Honorable WALTER H. JUDD, the Honorable JOHN J. ROONEY, and the Honorable JOHN TABER, Members of the House of Representatives, to accept and wear the award of the Cross of Grand Commander of the Royal Order of the Phoenix, tendered by the Government of the Kingdom of Greece.

#### HOUSE BILLS REFERRED OR PLACED ON CALENDAR

The following bills were severally read twice by their titles and referred or placed on the calendar, as indicated:

H. R. 590. An act to incorporate the Military Order of the Purple Heart, a national

organization of combat wounded composed solely of Purple Hearters; to the Committee on the Judiciary.

H. R. 4392. An act to amend the Internal Revenue Code of 1954 to provide a special method of taxation for real estate investment trusts; to the Committee on Finance.

H. R. 11682. An act to facilitate the control and eradication of certain animal diseases, to facilitate the carrying out of agricultural and related programs, to facilitate the agricultural attaché program, to facilitate the operations of the Farmers' Home Administration, the Federal Crop Insurance Corporation, and the Forest Service, and for other purposes; to the Committee on Agriculture and Forestry.

H. R. 11968. An act to permit any State of the United States or any political subdivision of any such State to purchase from the District of Columbia Reformatory at Lorton, Va., gun mountings and carriages for guns for use at historic sites and for museum display purposes; and

H. R. 12327. An act to provide that the compensation of the Commissioners of the District of Columbia shall be at the rate of \$17,000 each per annum; to the Committee on the District of Columbia.

H. R. 12080. An act authorizing the construction, repair, and preservation of certain public works on rivers and harbors for navigation, flood control, and for other purposes; to the Committee on Public Works.

H. R. 12237. An act to encourage and assist the States in the establishment of State committees on education beyond the high school, and for other purposes; placed on the calendar.

H. R. 12358. An act to authorize the Honorable WAYNE L. HAYS, the Honorable WALTER H. JUDD, the Honorable JOHN J. ROONEY, and the Honorable JOHN TABER, Members of the House of Representatives, to accept and wear the award of the Cross of Grand Commander of the Royal Order of the Phoenix, tendered by the Government of the Kingdom of Greece; to the Committee on Foreign Relations.

#### PROPOSED CIVIL RIGHTS LEGISLATION

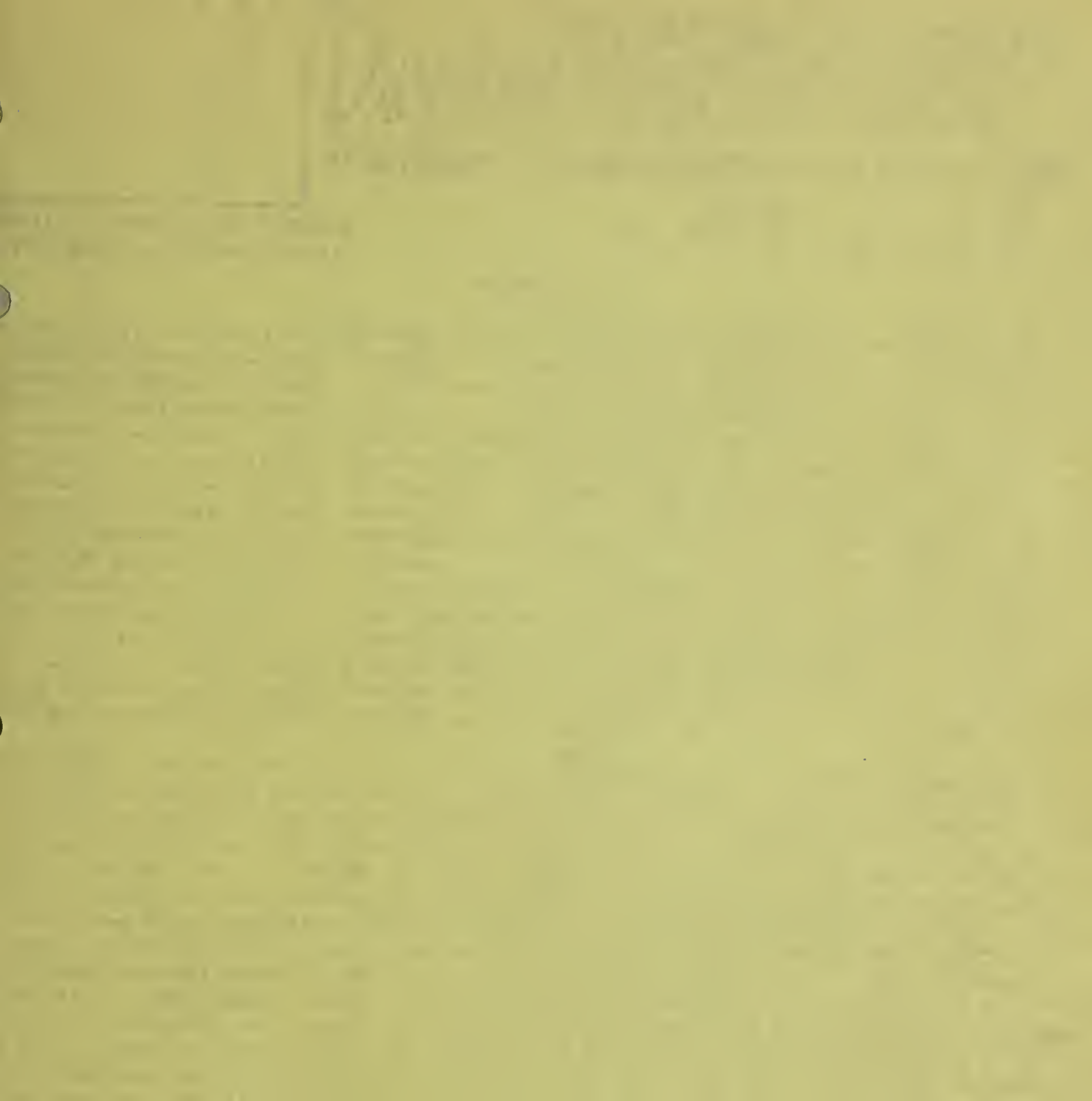
Mr. JOHNSON of Texas. Mr. President, I yield 2 minutes to the Senator from Arizona.

Mr. GOLDWATER. Mr. President, yesterday I offered an amendment to H. R. 627, the civil rights bill, which would broaden the duties of the Commission established by that legislation as follows:

Investigate the allegations that certain citizens of the United States are being deprived of their right to vote or obtain employment, or are being subjected to unwarranted economic pressures, by reason of their color, race, religion, national origin, or membership or nonmembership in a labor or trade organization.

Mr. President, I offer this amendment because our whole system of Government and our whole system of enterprise is based upon individual rights and freedoms. Our basic writings abound with the proof of this statement, and we need only look at the Declaration of Independence to find the substance of all our freedom. The Declaration of Independence says, "We hold these truths to be self-evident, that all men are created equal, that they are endowed by their Creator with certain unalienable rights, that among these are life, liberty, and the pursuit of happiness." That is not only the cornerstone of our Republic, an expression recognizing the source of our freedom as stemming from God; it







# Digest of CONGRESSIONAL PROCEEDINGS

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued July 17, 1956  
For actions of July 16, 1956  
84th-2nd, No. 120

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HIGHLIGHTS: House passed bills to: Permit USDA-State-local employee exchanges; authorize acquisition of additional lands in Cache National Forest; approve Middle Atlantic interstate forest fire compact; release certain Tongass Forest receipts from escrow; continue ACP authority; authorize transfer of certain ARS lands in Alaska; extend time for report on Government security program. House received conference report on bill to simplify accounting procedures and facilitate payment of obligations; House committee reported bill to improve budgeting and accounting methods. House agreed to Senate amendments to bill to merge intermediate credit banks and production credit associations. House received President's veto message on military construction measure; House committee reported bill to include cranberries for canning and freezing in Marketing Agreements Act; House committee reported bill to require conformance with State game laws on certain Federal lands. House committee reported USDA point-of-order bill. Sen. Ellender introduced bill to imple- (continued on page 7)

### HOUSE

1. APPROPRIATIONS. The Agriculture Committee reported with amendment H. R. 11682, to facilitate the control and eradication of certain animal diseases, to facilitate the carrying out of agricultural and related programs, to facilitate the agricultural attache program, and to facilitate the operations of FHA, FCIC, and FS (H. Rept. 2732). p. 11795
2. PERSONNEL. Passed as reported S. 1915, to permit the exchange of employees of this Department and employees of State political subdivisions or educational institutions for a period not to exceed 2 years in duration. p. 11720
3. FORESTRY. Passed as reported H. R. 8898, to authorize the purchase of additional lands within the Cache National Forest, Utah. p. 11721



Passed without amendment S. 3032, to approve the Middle Atlantic Interstate Forest Fire Compact. This bill is now ready for the President. p. 11726

Passed without amendment S. 2517, to provide for the release of certain Tongass National Forest timber receipts from escrow. This bill is now ready for the President. p. 11731

4. SOIL CONSERVATION. Passed without amendment S. 3120, to further extend the period of Federal administration of the ACP program from Jan. 1, 1957 to Jan. 1, 1959. This bill is ready for the President. A similar bill, H. R. 8321, was laid on the table. p. 11731

5. LAND TRANSFER. Passed without amendment S. 3344, to authorize the transfer of the Baranof Castle site (former research land) to the city of Sitka, Alaska. This bill is now ready for the President. A similar bill, H. R. 9678, was laid on the table. p. 11731

6. GOVERNMENT SECURITY. Passed without amendment S. J. Res. 182, to extend (until June 30, 1957) the time limit for the filing of a final report of the Commission on Government Security. This measure is now ready for the President. A similar measure, H. J. Res. 655, was laid on the table. p. 11733

7. ACCOUNTING. Received the conference report on H. R. 9593, to simplify accounting methods and facilitate the payment of obligations (H. Rept. 2726). p. 11786

The Government Operations Committee reported with amendment H. R. 11526, to improve governmental budgeting and accounting methods and procedures (H. Rept. 2734). p. 11795

8. FARM CREDIT. Agreed to the Senate amendments to H. R. 10285, to merge production credit corporations in Federal intermediate credit banks, to provide for retirement of Government capital in Federal intermediate credit banks, and to provide for supervision of production credit associations. This bill is now ready for the President. p. 11787

9. MARKETING. The Agriculture Committee reported without amendment H. R. 8384, to extend the provisions of the Agricultural Marketing Agreement Act of 1937, to cranberries for canning or freezing processing (H. Rept. 2721). p. 11795

10. WILDLIFE. The Merchant Marine and Fisheries Committee reported with amendment H. R. 8250, to require conformance with State and Territorial fish and game laws and licensing requirements on Federal lands not subject to such laws (H. Rept. 2728). p. 11795

11. MILITARY CONSTRUCTION; SURPLUS COMMODITIES. Received the President's veto message on H. R. 9893, to authorize certain construction at military installations. The bill authorizes the Secretary of Defense to use for family housing in foreign countries, foreign currencies not to exceed \$250 million acquired pursuant to the provisions of the Agricultural Trade Development and Assistance Act of 1954, or through other commodity transactions of the CCC (H. Doc. 450). p. 11788

12. RECORDS. Passed over, at the request of Rep. Cunningham, S. 2364, to further clarify GSA's jurisdiction over records management. p. 11716

13. TRADE FAIRS. Passed as reported H. J. Res. 604, to authorize the President to invite the various States and foreign countries to participate in the U. S.



a military department of an aircraft accident, or record or report thereof, including but not limited to the oral and written statements of witnesses, which was conducted in the interest of safety in air navigation, shall be admitted as evidence or used in any suit or action for damages growing out of any matter mentioned in such investigation, or record or report thereof.

SEC. 2. In addition to any investigation conducted in the interest of safety in air navigation, the Secretary of the military department concerned, under regulations prescribed by him, shall require an investigation into the causes and circumstances of all accidents involving military aircraft resulting in an estimated damage of more than \$10,000 to private property not on the aircraft, or the death or injury of—

(1) a person not a member of the Armed Forces, except a person whose death or injuries are compensable under the Federal Employees' Compensation Act; or

(2) a member of the Armed Forces who at the time of the accident was not a passenger in the aircraft, was not on a military reservation, and was not performing military duties at the time of the accident.

Any part of this investigation or record or report thereof may be used in any suit or action for damages growing out of any matter mentioned in such investigation, or record or report thereof.

With the following committee amendment:

At the end of the bill insert the following: "SEC. 2. In addition to any investigation conducted in the interest of safety in air navigation, the Secretary of the military department concerned, under regulations prescribed by him, shall require an investigation into the causes and circumstances of all accidents involving military aircraft resulting in an estimated damage of more than \$10,000 to private property not on the aircraft, or the death or injury of—

"(1) a person not a member of the Armed Forces, except a person whose death or injuries are compensable under the Federal Employees' Compensation Act; or

"(2) a member of the Armed Forces who at the time of the accident was not a passenger in the aircraft, was not on a military reservation, and was not performing military duties at the time of the accident.

Any part of this investigation or record or report thereof may be used in any suit or action for damages growing out of any matter mentioned in such investigation, or record or report thereof."

The committee amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

### COASTWISE TRADE

The Clerk called the bill (H. R. 11122) to promote the development and rehabilitation of the coastwise trade, to encourage the construction of new vessels, and for other purposes.

There being no objection, the Clerk read the bill, as follows:

Be it enacted, etc., That, (a) in order to encourage the construction of new vessels and to promote the development and rehabilitation of the coastwise trade, the Secretary of Commerce (hereafter in this act referred to as the "Secretary") is authorized and directed to charter for bareboat use to citizens of the United States the following T2 SE A2 tankers: *Mission de Pala*, *Mission San Antonio*, *Mission Capistrano*, *Mission Santa Cruz*, *Soubarissen*, *Mission Loreto*,

*Mission San Luis Rey*, *Sebee*, *Mission Dolores*, *Mission Purisima*, *Mission San Diego*, *Mission San Fernando*, *Mission San Luis Obispo*, *Mission San Rafael*, *Mission Santa Ana*, *Cahaba*, and *Pamanset*, and the following T2 SE A1 tankers: *Esso Cumberland*, *Esso Roanoke*, and *Esso Memphis*.

(b) As used in this act, the term "citizen of the United States" includes corporations, partnerships, and associations but only those which are citizens of the United States within the meaning of section 2 of the Shipping Act of 1916, as amended.

(c) No charter shall be made under this act with any applicant who does not, in the determination of the Secretary, possess the qualifications necessary to enable him to operate the tankers eligible for charter under this act in the United States domestic coastwise trade.

(d) Each charter made under authority of this act shall be for a period of 5 years except that, upon agreement by the Secretary and the applicant, a charter may be made for a longer period.

(e) The charter hire for any tanker chartered under this act shall be at the rate of 15 percent per annum of the statutory sales price of such tanker, computed by the Secretary as of the date of charter in accordance with the provisions of section 3 (d) of the Merchant Ship Sales Act of 1946 (60 Stat. 41) but without regard to the last two sentences of such section 3 (d).

(f) Each charter made under authority of this act shall contain the following conditions:

(1) The charterer shall, at his expense, install on the chartered tanker an upper deck suitable for the carriage of cargo containers having an aggregate capacity of not less than 1,000 tons gross weight. Such installation shall be in accordance with plans and specifications approved by the Secretary of Commerce.

(2) If the charter is terminated prior to expiration for any reason not the fault of the charterer, or the vessel becomes a constructive or actual total loss, the United States shall pay to the charterer the depreciated cost of such deck installation. For the purposes of this subsection, the cost of such deck installation shall be depreciated at the rate of 20 percent per annum.

(3) The chartered tanker shall be restricted to operation in the United States coastwise trade, except that, with the approval of the Secretary, such vessel may be operated in any other trade if such operation is for the account of any department or agency of the United States.

(4) When redelivered to the United States such chartered tanker shall be in as good operating condition, including class, as when delivered to the charterer, ordinary wear and tear excepted.

(5) The charter shall contain such other terms and conditions as the Secretary deems necessary to protect the interests of the United States.

SEC. 2. The Secretary shall place each tanker eligible to be chartered under the provisions of this act in good operating condition, including class, before it is chartered, and the expense thereof shall be that of the United States.

SEC. 3. Tankers shall be chartered under this act only in pairs or in multiples of two. Each applicant for a charter under this act must agree that for each two tankers chartered to him under this act the applicant will cause to be constructed in a United States shipyard or shipyards one dual purpose cargo tankship of not less than 32,000 tons deadweight, designed for the carriage of liquid cargo, equipped with an upper deck suitable for the carriage of cargo in containers, and having a speed of at least 18 knots. For a period of 10 years after its construction no cargo tankship constructed pursuant to this act shall be operated in any trade other than

the United States domestic coastwise trade. Such agreement shall contain such terms and conditions as the Secretary deems necessary to protect the interests of the United States.

SEC. 4. (a) For each new cargo-tankship to be constructed in accordance with section 3 of this act the charterer or an affiliate under common ownership with such charterer may trade in to the United States two dry-cargo vessels for an allowance of credit to the charterer. The allowance shall be paid, by the Secretary, on terms and conditions approved by him, to the shipbuilder constructing the new cargo-tankship. To be eligible to be traded in under this section, a dry-cargo vessels must be (1) not less than 1,500 gross tons; (2) not less than 12 years old; (3) a war-built vessel, as defined in section 3 (b) of the Merchant Ship Sales Act of 1946 (60 Stat. 41); (4) owned by a citizen or citizens of the United States; (5) documented under the laws of the United States for not less than 3 years immediately preceding the date of its physical delivery to the United States; (6) a vessel that has been owned by the charterer or an affiliate under common ownership with such charterer for not less than 3 years immediately preceding the date of its physical delivery to the United States; (7) free and clear at the time of title transfer of all liens and encumbrances whatsoever, other than mortgage indebtedness due the United States; and (8) in class satisfactory to the Secretary on the date of its physical delivery to the United States with respect to its hull and machinery. The allowance of credit for a dry-cargo vessel traded in under this act shall be fixed by the Secretary at the time of the signing of the agreement required by section 3 of this act, at an amount not less than the fair market value for a comparable vessel if such comparable vessel were to be sold at such time of signing for operation under foreign registry or flag. The allowance of credit for such vessel shall be reduced by the amount of any mortgage indebtedness on such vessel due the United States and such indebtedness shall be thereupon discharged. The owner of a vessel being traded in under this section shall have the right to charter such vessel for such period of time as such owner may desire but not beyond the voyage current at the time of the delivery to such owner of the new cargo-tankship with respect to which such owner received an allowance of credit for such dry-cargo vessel. Charter hire for the vessel traded in shall be paid to the Secretary at the rate of 15 percent per annum of the statutory sales price of such vessel, computed at the time of charter in accordance with the provisions of section 3 (d) of the Merchant Ship Sales Act of 1946 (60 Stat. 41).

SEC. 5. No gain shall be recognized to the charterer, or to an affiliate under common ownership with such charterer, for the purpose of Federal income taxes in the case of a trade-in of a dry-cargo vessel to the Secretary under this act. The basis for gain or loss upon a sale or exchange and for depreciation under the applicable Federal income-tax laws of a new cargo-tankship constructed pursuant to this act shall be the same as the basis of the dry-cargo vessels traded in for credit, increased in the amount of the cost of such new cargo-tankship (other than the cost represented by such dry-cargo vessels) and decreased in the amount of loss recognized upon such trade-in.

SEC. 6. No charter shall be made under this act on or after 2 years from the date of enactment of this act.

With the following committee amendments:

On page 1, line 7, after the word "directed", delete the rest of the line and insert the following: "notwithstanding the provisions of section 11 of the Merchant Ship Sales Act of



1946, as amended, and section 510 (h) of the Merchant Marine Act, 1936, as amended, to bareboat charter to citizens of the United States tankers under his jurisdiction."

On page 1, delete lines 8 through 10.

On page 2, delete lines 1 through 5.

On page 2, line 14, between the words "operate" and "tankers", delete the word "the."

On page 2, line 21, delete "15 per centum per annum of" and insert in lieu thereof "\$150,000 per annum."

On page 2, delete lines 22 through 24.

On page 3, delete lines 1 and 2.

On page 3, line 3, after the "(f)", delete the rest of the line and insert the following: "As additional consideration for making of any charter under this act, the charterer shall, on such terms and conditions as the Secretary deems necessary to protect the interests of the United States, agree to the following:"

On Page 3, delete line 4.

On page 3, line 5, after the words "install on", delete the word "the."

On page 3, line 6, before the word "chartered" at the beginning of the line, insert the word "each."

On page 3, line 7, delete the word "having" and in lieu thereof insert the words "which have."

On page 3, line 10, at the end of the line, delete the period and insert the words "and by the Secretary of the Navy."

On page 3, line 11, after the "(2)", delete the rest of the line and insert the following: "The charterer must agree that for each two tankers chartered to him under this act the charterer will cause to be constructed in a United States shipyard or shipyards one dual-purpose cargo-tankship of not less than 32,000 tons deadweight, designed for the carriage of liquid cargo, equipped with an upper deck suitable for the carriage of cargo in containers, and having a speed of at least 18 knots."

"(3) For a period of 10 years after its construction no cargo-tankship constructed pursuant to this act shall be operated in any trade other than the United States domestic coastwise trade, except that, with the approval of the Secretary, such vessel may be operated in any other trade if such operation is for the account of any department or agency of the United States."

On page 3, delete lines 12 through 17.

On page 3, line 18, delete the "(3)" and in lieu thereof insert "(4)."

On page 3, line 23, delete the "(4)" and in lieu thereof insert "(5)."

On page 4, line 3, delete the "(5)" and in lieu thereof insert "(6)."

On page 4, between lines 5 and 6, insert the following paragraph:

"Sec. 2. Tankers shall be chartered under this act only in pairs or multiples of two."

On page 4, line 6, after the word "Sec.", delete the "2." and in lieu thereof insert "3. (a)."

On page 4, between lines 9 and 10, insert the following paragraph:

"(b) If the charter is terminated prior to expiration for any reason not the fault of the charterer, the United States shall pay to the charterer the depreciated cost of the deck installation required by section 1 (f) (1). For the purposes of this subsection, the cost of such deck installation shall be depreciated at the rate of 20 per centum per annum."

On page 4, delete lines 10 through 24.

On page 5, line 2, delete the "3" and insert in lieu thereof "1 (f) (2)."

On page 6, line 3, delete the "3" and insert in lieu thereof "1 (f) (2)."

On page 6, line 13, delete the words "to such owner."

On page 6, line 14, delete the words "such owner re-."

On page 6, line 15, delete the word "celved" and between the words "credit" and "for" insert the words "has been made."

Page 6, line 25, delete the word "tradein" and insert in lieu thereof the word "trade-in."

Page 7, line 2, delete the word "income-" and insert in lieu thereof the words "income tax."

Page 7, line 3, delete the word "tax."

The committee amendments were agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### INTERCHANGE OF CERTAIN FEDERAL AND STATE EMPLOYEES

The Clerk called the bill (S. 1915) to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the Congress hereby declares that the objectives of this act are to aid in the dissemination of useful information on subjects connected with agriculture and to provide a means whereby the Government of the United States and the several States may better cooperate in problems arising as a result of the interrelationships of their work in the field of agriculture.

SEC. 2. For the purposes of this act, the term "Department" shall be deemed to mean United States Department of Agriculture; "Secretary" shall mean Secretary of the United States Department of Agriculture; and "State" shall mean a State, county, city, municipality, land-grant college, or a college or university operated by any State or local government.

SEC. 3. In carrying out this act, the Secretary is authorized through cooperative agreements or otherwise to provide for the interchange of employees of the Department and employees of States. The period of assignment under such an interchange arrangement shall not exceed 2 years.

SEC. 4. Employees of the Department participating in an exchange of personnel as authorized in section 3 may be considered during such participation to be (1) on detail to a regular work assignment of the Department, or (2) in a status of leave-of-absence from their positions in the Department. Employees who are considered to be detailed shall be entitled to the same salary and benefits to which they would otherwise be entitled and shall remain employees of the Department for all other purposes except that the supervision of their duties during the period of detail may be governed by agreement between the Department and the State involved. Employees who are in a leave-of-absence status as provided herein shall be carried on leave without pay: *Provided*, That they may be granted annual leave to the extent authorized by law and may be granted authorized sick leave only in circumstances considered by the Secretary to justify approval of such leave. Except as otherwise provided in this act, such employees shall have the same rights, benefits, and obligations as employees generally who are in such leave status but notwithstanding any other provision of law such employees shall be entitled to credit the period of such assignment (1) toward periodic and longevity step-increases, and (2) upon payment into the retirement fund of the percentage of their State salary which would have been deducted from a like Federal salary for the period of such assignment, to credit such period as service within

the meaning of the Civil Service Retirement Act. Any employee who participates in an exchange under the terms of this section who suffers disability or death as a result of personal injury arising out of and in the course of an exchange, or sustained in the performance of duties in connection therewith shall be treated, for the purposes of the Federal Employees' Compensation Act, as amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that act for any period for which he elects to receive similar benefits from a State agency.

SEC. 5. Appropriations of the Department shall be available, in accordance with Standard Government Travel Regulations, as amended, for the expenses of travel of employees assigned to States on either a detail or leave basis, expenses of transportation of their immediate families and expenses of transportation of their household goods and personal effects to the location of the posts of assignment and for such expenses for the return of employees to their official stations, but shall not be available for expenses of travel of the employees during such period of assignment.

SEC. 6. Employees of States who are assigned to the Department under authority of this act may (1) be given appointments in the Department covering the periods of such assignments, or (2) be considered to be on detail to the Department. Appointments of persons so assigned may be made without regard to the civil service laws or regulations. Persons given appointment in the Department shall be paid at rates of compensation in accordance with the Classification Act of 1949, as amended. State employees who are assigned to the Department without appointment shall not be considered to be employees of the Department, except as provided in section 7, nor shall they be paid a salary or wage by the Department during the period of their detail. The supervision of the duties of such employees during the assignment may be governed by agreement between the Department and the State involved.

SEC. 7. Any State employee who is given an appointment while assigned to the Department or who is assigned to the Department without appointment and who suffers disability or death as a result of personal injury arising out of and in the course of such assignment, or sustained in the performance of duties in connection therewith shall be treated, for the purpose of the Federal Employees' Compensation Act, as amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that act for any period for which he elects to receive similar benefits as a State employee.

SEC. 8. The appropriations of the Department shall be available in accordance with the Standardized Government Travel Regulations, Travel Expense Act of 1949, for the payment of expenses of travel, or persons assigned to, but not given appointments by, the Department under authority of this act during the periods of such assignments on the same basis as if they were employees of the Department.

#### With the following committee amendments:

Page 3, line 15, strike out the period after the word "Act" and insert: "; and they shall also be entitled to continuation of their insurance under the Federal Employees' Group Life Insurance Act of 1954, so long as the Department continues to collect the employee's contribution from the employee and to transmit for timely deposit into the Em-



ployees' Life Insurance Fund the amount of the employee's contribution, and the Government's contribution from Department appropriations."

Page 4, line 2, strike out "Standard" and insert "Standardized" and following the word "Government" insert "Travel."

Page 5, line 3, following "Sec. 7" insert:

"(a) Any State employee who is assigned to the Department without appointment shall nevertheless be subject to the provisions of sections 281, 183, 184, 434, 1902, 1905, and 1914 of title 18 of the United States Code and section 99, title 5 of the United States Code.

"(b)."

Page 5, line 17, strike 17, strike out "Travel Expense Act of 1949," and insert "as amended."

Page 5, line 18, strike out "travel, or" and insert "travel of."

The committee amendments were agreed to.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### TRAINING OF FISHING INDUSTRY PERSONNEL

The Clerk called the bill (H. R. 10433) to promote the fishing industry in the United States and its Territories by providing for the training of needed personnel for such industry.

Mr. FORD. Mr. Speaker, the House has refused to suspend the rules and pass this bill. I ask unanimous consent that it be stricken from the Consent Calendar.

The SPEAKER. Is there objection to the request of the gentleman from Michigan?

There was no objection.

#### UNITED STATES MERCHANT MARINE

The Clerk called the bill (S. 2711) to authorize medals and decorations for outstanding and meritorious conduct and service in the United States merchant marine, and for other purposes.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That (a) the Secretary of Commerce is authorized, under such rules and regulations as he may prescribe, to provide and award with the concurrence of the Secretary of the Treasury: A merchant marine distinguished service medal to any person serving in the United States merchant marine who distinguishes himself by outstanding act, conduct, or valor beyond the line of duty, and a merchant marine meritorious service medal to any person serving in the United States merchant marine for meritorious act, conduct, or service in line of duty, but not of such outstanding character as would warrant an award of the distinguished service medal.

(b) No more than one distinguished service medal or meritorious service medal shall be awarded to any one person, but for each succeeding act, conduct, or service justifying such an award, a suitable device may be awarded to be worn with the medal or ribbon. In case any person who so distinguishes himself or so acts or serves as to justify the award of a medal under this section, dies before the award can be made to him, the award may be made and medal presented to such representatives of the deceased as the Secretary of Commerce deems proper.

SEC. 2. The Secretary of Commerce is authorized to provide and issue, under such rules and regulations as he may from time to time prescribe, a distinctive service ribbon bar to each master, officer, or member of the crew of any United States ship who serves or has served after June 30, 1950, in any time of war, or national emergency proclaimed by the President or by Congress, or during an operation by Armed Forces of the United States outside the continental United States, for such period of time and in such area or under such conditions of danger to life as the Secretary may set forth in regulations issued hereunder. Such bars shall be provided at cost by the Secretary or at reasonable prices by private persons when authorized for manufacture and sale by the Secretary. Whenever any bar presented under the provisions of this section is lost, destroyed, or rendered unfit for use, without fault or neglect of the owner, such bar may be replaced at cost by the Secretary or at reasonable prices by private persons authorized by him.

SEC. 3. The Secretary of Commerce is authorized to issue, with the concurrence of the Secretary of the Treasury, a citation as public evidence of deserved honor and distinction to any United States ship or to any foreign ship which participates in outstanding or gallant action in marine disasters or other emergencies for the purpose of saving life or property. The Secretary of Commerce may award a plaque to a ship so cited, and a replica of such plaque may be preserved, under such rules and regulations as the Secretary may prescribe, as a permanent historic record. The Secretary of Commerce may also award an appropriate citation ribbon bar to the master or each person serving on board such ship at the time of the action for which citation is made, as public evidence of such honor and distinction. Whenever such master or person would be entitled hereunder to the award of an additional citation ribbon, a suitable device shall be awarded, in lieu thereof, to be attached to the ribbon originally awarded. In any case of a proposed award or citation to a foreign ship or to a master or person serving aboard such ship, such award or citation shall be subject to the concurrence of the Secretary of State.

SEC. 4. The manufacture, sale, possession, or display of any insignia, decoration, medal, device, or rosette thereof, or any colorable imitation of any insignia, decoration, medal or device, or rosette provided for in this act, or in any rule or regulation issued pursuant to this act, is prohibited, except as authorized by this act or any rule or regulation issued pursuant thereto. Whoever violates any provision of this section shall be punished by a fine not exceeding \$250 or by imprisonment not exceeding 6 months, or both.

SEC. 5. (a) The following acts of Congress are repealed effective July 1, 1954:

(1) The act entitled "To provide for the issuance of devices in recognition of the services of merchant sailors" approved May 10, 1943, as amended (57 Stat. 81, 59 Stat. 511, 60 Stat. 884; U. S. C., title 50, War, Appendix, secs. 753a-753f).

(2) The act entitled "Providing for a medal for service in the merchant marine during the present war," approved August 8, 1946 (60 Stat. 960; U. S. C., title 50, War, Appendix, secs. 754-754b).

(3) The act entitled "To provide reemployment rights for persons who leave their positions to serve in the merchant marine, and for other purposes," approved June 23, 1943, as amended (57 Stat. 162, 60 Stat. 905, 60 Stat. 945; U. S. C. title 50, War, Appendix, secs. 1471-1475).

(b) Notwithstanding the repeal of the acts of Congress in subsection (a) the Secretary of Commerce is authorized, under such rules and regulations as he may from time to time prescribe, to make replacements at cost or

permit replacements at reasonable prices by persons authorized by him of the awards, medals, decorations, or other articles issued under such acts, if lost, destroyed, or rendered unfit for use, without fault or neglect on the part of the owner.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### NATIONAL CEMETERY, ARLINGTON, VA.

The Clerk called the bill (H. R. 8157) to provide for the burial in the Memorial Amphitheater of the National Cemetery at Arlington, Va., of the remains of an unknown American who lost his life while serving overseas in the Armed Forces of the United States during the Korean conflict.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the Secretary of Defense is authorized and directed (1) to cause to be brought to the United States the remains of an American who lost his life while serving overseas in the Armed Forces of the United States during the Korean conflict and whose identity has not been established, and (2) to provide for the burial, with appropriate ceremonies, of such unknown American in the Memorial Amphitheater of the National Cemetery at Arlington, Va., near or beside the remains of the unknown American soldier of the First World War, and the unknown American of the Second World War.

SEC. 2. There is authorized to be appropriated such sum as may be necessary to carry out the purposes of this act.

With the following committee amendments:

On page 1, line 8, following the comma after the word "ceremonies" insert the words "on Memorial Day, May 30, 1958."

On page 2, line 1, following the word "American" insert "in conjunction with the burial of the unknown American of the Second World War, as authorized by the act of June 24, 1946 (Public Law 429, 79th Cong.)."

On page 2, line 4, strike the comma after the word "war", insert a period and delete the balance of line 4 and all of line 5.

The committee amendments were agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### CACHE NATIONAL FOREST, UTAH

The Clerk called the bill (H. R. 8898) to provide an additional authorization of appropriations for the purchase by the Secretary of Agriculture under the act of May 11, 1938, of lands within the boundaries of the Cache National Forest in the State of Utah.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That there is hereby authorized to be appropriated, out of any money in the Treasury not otherwise appropriated, the sum of \$200,000, or so much thereof as may be necessary, to remain available until expended, to carry out the program for the purchase by the Secretary of Agriculture of lands within the boundaries of the Cache National Forest in the State



of Utah under the act entitled "An act to facilitate the control of soil erosion and flood damage originating upon lands within the exterior boundaries of the Cache National Forest in the State of Utah", approved May 11, 1938 (52 Stat. 347; Public, No. 505, 75th Cong.), as amended by section 2 of the act of May 26, 1944 (58 Stat. 227, 228; Public Law 310, 78th Cong.). The authorization of appropriations provided by this act shall be in addition to and shall not affect the authorization for the appropriation of certain receipts for purchase of lands provided by such act of May 11, 1938, as amended.

With the following committee amendment:

Page 2, line 7, after "Congress)", insert a colon and the following: "Provided, That the funds authorized to be appropriated under this act shall be available for expenditure only to the extent that such funds are matched by donations of lands of not less than equal value to the United States of America within the Cache National Forest or funds of equal amount contributed by local agencies, organizations or persons, which contributed funds are hereby authorized to be expended in payment for lands acquired under this act and to defray the cost of work to rehabilitate watersheds on national-forest lands within the Cache National Forest as authorized by the Secretary of Agriculture: *Provided further*, That no permits shall be issued under the regulations of the Secretary of Agriculture for the grazing of domestic livestock on lands acquired under this act or on lands hereafter donated for matching purposes as hereinbefore referred to."

The committee amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### AWARDS OF CERTAIN MILITARY AND NAVAL DECORATIONS

The Clerk called the bill (S. 1637) to extend the time limit within which awards of certain military and naval decorations may be made.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.*, That, notwithstanding any other provision of law, a decoration or device in lieu of decoration which, prior to the date of enactment of this act, has been authorized by Congress to be awarded to any person for an act or service performed while on active duty in the military or naval forces of the United States, or while serving with such forces, may be awarded at any time not later than 1 year after the date of enactment of this act for any such act or service performed between June 27, 1950, and July 27, 1953, inclusive, if written recommendation for the decoration or device in lieu of decoration has been submitted to the appropriate office in a military department at the seat of government before the date of enactment of this act.

With the following committee amendment:

Strike out all after the enacting clause and insert the following: "That, notwithstanding the eighth paragraph of the subheading 'Medals of Honor, Distinguished Service Crosses, and Distinguished-Service Medals' under the center heading 'Ordnance Department', in the act entitled 'An act making appropriations for the support of the Army for the fiscal year ending June 30,

1919,' approved July 9, 1918, as amended (10 U. S. C., sec. 1409), any decoration or device in lieu of decoration which, prior to the date of enactment of this act, has been authorized by Congress to be awarded to any person for an act or service performed while on active duty in the military or naval forces of the United States, or while serving with such forces, may be awarded at any time not later than 2 years after the date of enactment of this act for any such act or service performed between June 27, 1950, and July 27, 1953, inclusive, if written recommendation for the award of the decoration or device in lieu of decoration is made not later than 1 year after the date of enactment of this act.

"Sec. 2. Notwithstanding section 7 of the act of February 4, 1919 (ch. 14, 40 Stat. 1056), as amended (34 U. S. C. 360), any decoration or device in lieu of decoration which has been authorized by Congress to be awarded to any person for an act or service performed while on active duty in the naval service of the United States, or while serving with such service, may be awarded at any time not later than 2 years after date of enactment of this act for any such act or service performed between June 27, 1950, and July 27, 1953, inclusive, if written recommendation for the award of the decoration or device in lieu of decoration is made not later than 1 year after the date of enactment of this act.

"Sec. 3. Nothing in this act shall be construed to decrease the period within which any decoration or device in lieu of decoration may be awarded or recommended."

The committee amendment was agreed to.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### WAR-RISK INSURANCE ON AIRCRAFT

The Clerk called the bill (S. 3412) to extend the provisions of title XIII of the Civil Aeronautics Act of 1938, as amended, relating to war-risk insurance for an additional 5 years.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.*, That section 1312 of title XIII of the Civil Aeronautics Act of 1938, as amended (act of June 23, 1938, ch. 601, 52 Stat. 977, as amended by the act of June 14, 1951, ch. 123, 65 Stat. 69, 49 U. S. C. 722), is amended by striking out the word "five" and inserting in lieu thereof the word "ten."

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### ALASKA INTERNATIONAL RAIL AND HIGHWAY COMMISSION

The Clerk called the bill (S. 985) to establish an Alaska International Rail and Highway Commission.

The SPEAKER. Is there objection to the present consideration of the bill?

Mr. BYRNES of Wisconsin. Reserving the right to object, Mr. Speaker, I wonder if I could have the attention of either the Delegate from Alaska or a member of the committee.

I notice that the Department of Commerce asks that the subject matter of this investigation be broadened to include, in addition to the methods of

transportation mentioned, also air and sea transportation; in other words, to investigate all transportation facilities. Can the gentleman tell me why it was desired to have a limited investigation rather than an over-all investigation of the transportation facilities in Alaska?

Mr. BARTLETT. Yes. This was intended to accomplish a specific purpose, that is to say, to make a study of rail and highway routes on the western slope of the Pacific coast through Canada and Alaska.

It was not until the bill was before the House committee that the views of the Department of Commerce for a study and broader investigation was made known. However, the committee decided that in view of the limited authorization and the purpose of the bill, the views of the Department of Commerce should not be followed. The department indicated that that would be all right with them. I might add that the bill was drafted so as to provide representation on the commission for the Department of Commerce.

Mr. BYRNES of Wisconsin. In other words, there is immediate need for a limited investigation, which is provided here. A broader investigation would prove valuable but in view of the limited amount of funds, it was decided to restrict the investigation; is that it?

Mr. BARTLETT. The gentleman is exactly correct.

Mr. BYRNES of Wisconsin. Mr. Speaker, I withdraw my reservation of objection.

The SPEAKER. Is there objection to the present consideration of the bill.

There was no objection.

The Clerk read the bill, as follows:

*Be it enacted, etc.*, That (a) there is hereby established an Alaska International Rail and Highway Commission (hereinafter referred to as the "Commission") which shall be composed of 11 members, to be appointed by the President, as follows:

(1) five of the members of the Commission shall be Members of the Congress of the United States, not more than three of whom shall be members of the same political party.

(2) three of the members shall be selected from the executive branch of the Government, of whom, if practicable, 1 shall be from the Corps of Engineers, United States Army, 1 from the Department of the Interior, and 1 from the Department of State; and

(3) three of the members shall be selected from the general public, 1 of whom shall be a resident of Alaska and 1 of whom shall be a resident of the Pacific Northwest region of the United States.

(b) The Commission shall select a chairman and a vice chairman from among its members.

(c) A quorum of the Commission shall consist of six members. Any vacancy in the Commission shall not affect its powers and shall be filled in the same manner in which the original appointment was made.

SEC. 2. It shall be the duty of the Commission—

(a) to make a thorough and complete study of the economic and military advantages of additional highway and rail transportation facilities connecting continental United States with central Alaska;

(b) to make a thorough and complete study of the most feasible and direct routes of rail and highway transportation between







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SURPLUS COMMODITIES.

16. S. 3903, to increase the amount under title 1 of the Agricultural Trade Development and Assistance Act, was made the unfinished business. pp. 10440, 10485
17. CCC BORROWING POWER. Sen. Ellender urged prompt consideration of S. 3820, to increase the borrowing power of CCC. p. 10440

HOUSE

18. RECLAMATION. Conferees were appointed on S. 1622, to authorize the Secretary of the Interior to make payment for certain improvements located on public lands in the Rapid Valley unit, S. Dak., of the Missouri River Basin project. Senate conferees were appointed on June 29. p. 10499
19. WATERSHEDS. Passed without amendment H. R. 11873, to decrease the Congressional review period of projects under the Watershed Protection and Flood Prevention Act from 45 days to 15 days. p. 10515
20. PENALTY MAIL. Passed as reported S. 1871, to extend the penalty mail Act to Extension Directors and Experiment Stations. p. 10509
21. POSTAL RATES. Agreed to a resolution providing for the consideration of H. R. 11380, to readjust postal rates and to establish a congressional policy for the determination of postal rates. p. 10546
22. FOREIGN AID. Conferees were appointed on H. R. 11356, the mutual security bill. Senate conferees were appointed June 29. p. 10533
23. LAND TRANSFERS. Passed as reported H. R. 8817, to provide for the transfer of certain lands to Corbin, Ky. p. 10514  
The Agriculture Committee reported without amendment H. R. 9678, to provide for the transfer of the Baronof Castle site (formerly research land) to Sitka, Alaska (H. Rept. 2571). p. 10561  
The Forests Subcommittee of the Agriculture Committee ordered reported to the full committee H. R. 11895, to authorize the interchange of lands between the USDA and the military departments of the Defense Department. p. D726
24. FORESTRY. Passed without amendment H. R. 9339, to authorize the exchange of certain lands in Union County, Ga. for lands within the Chattahoochee National Forest, Ga. p. 10514  
The Agriculture Committee reported without amendment S. 2517, to release certain Tongass National Forest receipts from escrow (H. Rept. 2568). p. 10561
25. MILK. Passed without amendment H. R. 11375, to further extend the special school milk program to certain institutions for the care and training of children whether or not underprivileged. p. 10515
26. SEED. Passed without amendment S. 1688, to remove the criminal penalty for inadvertent violations of the Federal Seed Act and to prescribe civil penalties for such violations of the Act. This bill is now ready for the President. p. 10516
27. COMMODITY EXCHANGES. Passed as reported H. R. 9333, to give to certain consuming processors of cotton the privilege of buying cotton futures contracts in certain cases. p. 10516
28. TRANSPORTATION. At the request of Rep. Ford, after some discussion, passed over S. 898, to amend the Interstate Commerce Act, with respect to the authority of



the Interstate Commerce Commission to regulate the use by motor carriers (under leases, contracts, or other arrangements) of motor vehicles not owned by them, in the furnishing of transportation of property. p. 10512

29. CONTRACTS. The Ways and Means Committee reported on June 30 with amendment H.R. 11947, to extend and amend the Renegotiation Act of 1951 (H. Rept. 2549). p. 10560

30. SOIL CONSERVATION. The Agriculture Committee reported without amendment H. R. 8321, to further extend the period of Federal administration of the ACP program from Jan. 1, 1957 to Jan. 1, 1959 (H. Rept. 2570). p. 10561

31. PERSONNEL. Passed without amendment S. 1542, to authorize an allowance for civilian officers and employees of the Government who are notaries public. This bill is now ready for the President. p. 10508

At the request of Rep. Gross, passed over S. 1915, to permit the exchange of employees of the USDA and employees of State-local political subdivisions or educational institutions. p. 10515

Passed without amendment H. R. 11923, to provide for the conferring of an award to be known as the Medal for Distinguished Civilian Achievement. p. 10519

The Executive and Legislative Reorganization Subcommittee of the Government Operations Committee ordered reported to the full committee H. R. 11515, to provide for the payment of travel and transportation costs of persons selected for appointment to certain positions in the U. S. and Alaska. p. D726

32. RECORDS. At the request of Rep. Cunningham, passed over S. 2364, to clarify GSA authority over records management. p. 10499

33. WATER PLANTS. Passed without amendment H. R. 11636, to amend Chapter 3 of Title 18, U. S. Code, to provide penalties for the transportation, sale of, or advertising for sale, in interstate commerce, of water hyacinth plants, water chestnut plants, or alligator grass. p. 10505

34. BUILDINGS. Passed without amendment S. 3866, to facilitate the making of lease-purchase agreements by GSA by deleting the requirement for approval of purchase-contract agreements by the Director of the Bureau of the Budget and adding a requirement that the project statement by the Director shall be based on budgetary and related considerations, and not deemed to constitute approval of specific terms or provisions of any proposed agreement or of the selection of any particular contractor or lessor. This bill is now ready for the President. p. 10510.

35. WEATHER. Passed without amendment S. 2913, to extend for two years (until June 30, 1958) the Advisory Committee on Weather Control. This bill is now ready for the President. p. 10510

36. RESEARCH; ORGANIZATION. Passed without amendment H. R. 11575, to provide for an Assistant Secretary for Research and Development for each of the three military departments within the Defense Department. p. 10524

37. FLOOD CONTROL. Passed with amendment S. 3272, to increase and make certain revisions in the general authorization for small flood control projects. A similar bill, H. R. 9555, was laid on the table. p. 10529



now exist, or which may become necessary to any operations of the United States on or in connection with the remaining portion of said lands at the Armed Forces Experimental Training Activity, Camp Peary, near Williamsburg, Va.

SEC. 4. The conveyance of the property authorized by this act shall be upon condition that such property shall be used for training of the National Guard and the Air National Guard and for other military purposes, and that if the State of Virginia shall cease to use the property so conveyed for the purposes intended, then title thereto shall immediately revert to the United States, and in addition, all improvements made by the State of Virginia during its occupancy shall vest in the United States without payment of compensation therefor.

SEC. 5. The conveyance of the property authorized by this act shall be upon the further provision that whenever the Congress of the United States declares a state of war or other national emergency, or the President declares a state of emergency, and upon the determination by the Secretary of Defense that the property conveyed under this act is useful or necessary for military, air, or naval purposes, or in the interest of national defense, the United States shall have the right, without obligation to make payment of any kind, to reenter upon the property and use the same or any part thereof, including any and all improvements made thereon by the State of Virginia, for the duration of such state of war or of such emergency. Upon the termination of such state of war or such emergency plus 6 months, such property shall revert to the State of Virginia, together with all appurtenances and utilities belonging or appertaining thereto.

SEC. 6. In executing the deed of conveyance authorized by this act, the Secretary of the Army or his designee shall include specific provisions covering the reservations and conditions contained in sections 2, 3, 4, and 5 of this act.

SEC. 7. The cost of any surveys necessary as an incident to the conveyance authorized herein shall be borne by the State of Virginia.

With the following committee amendment:

Page 4, lines 1 and 2, strike the words "and the Air National Guard."

The committee amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### COASTWISE TRADE

The Clerk called the bill (H. R. 11122) to promote the development and rehabilitation of the coastwise trade, to encourage the construction of new vessels, and for other purposes.

Mr. CUNNINGHAM. Mr. Speaker, I understand that this bill is programed to be called up under suspension of the rules. Therefore, I ask unanimous consent that it be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### PRIVATE FINANCING OF PASSENGER VESSELS

The Clerk called the bill (H. R. 11554) to amend certain provisions of title XI of the Merchant Marine Act, 1936, as

amended, to facilitate private financing of passenger vessels in the interest of national defense, and for other purposes.

Mr. CUNNINGHAM. Mr. Speaker, I understand that this bill will be called up under suspension of the rules today. Therefore, I ask unanimous consent that it be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### WATERSHED PROJECTS

The Clerk called the bill (H. R. 11873) to amend the Watershed Protection and Flood Prevention Act so as to eliminate delay in the start of projects.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That section 5 of the Watershed Protection and Flood Prevention Act is amended by striking out of the third proviso of said section the words "forty-five" and inserting "fifteen."

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### INTERCHANGE OF CERTAIN FEDERAL AND STATE EMPLOYEES

The Clerk called the bill (S. 1915) to provide for further effectuating the act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

Mr. GROSS. Reserving the right to object, Mr. Speaker, I wonder if someone will tell me whether this would provide for an increase in the number of employees through this exchange?

Mr. Speaker, I ask unanimous consent that the bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### EXTENSION OF SPECIAL SCHOOL MILK PROGRAM

The Clerk called the bill (H. R. 11375) to amend the Agricultural Act of 1949, as amended, to further extend the special school milk program to certain institutions for the care and training of children.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the last sentence of section 201 (c) of the Agricultural Act of 1949, as amended, is amended to read as follows: "For the period beginning September 1, 1954, and ending June 30, 1955, not to exceed \$50 million, and for the fiscal year ending June 30, 1956, not to exceed \$60 million, and for each of the 2 fiscal years in the period beginning July 1, 1956, and ending June 30, 1958, not to exceed \$75 million, of the funds of the Commodity Credit Corporation shall be used to increase the consumption of fluid

milk by children in (1) nonprofit schools of high-school grade and under; and in (2) nonprofit nursery schools, child-care centers, settlement houses, summer camps, and similar nonprofit institutions devoted to the care and training of children."

Mr. JOHNSON of Wisconsin. Mr. Speaker, on May 22, 1956, I introduced H. R. 11375 to amend section 201 (c) of the Agricultural Act for the purpose of clarifying language in the act to extend the school-milk program to agencies and institutions now barred from receiving school milk by a recent ruling of the United States Department of Agriculture.

After introducing the bill, I received communications from a number of religious organizations, organizations engaged in youth activities, farm organizations, and dairy groups expressing support of the bill.

When the Dairy Subcommittee of the House Agriculture Committee held hearings on the bill, representatives of the National Milk Producers Federation, the Milk Industry Foundation, the Dairy Industry Committee, and the National Farmers Union testified in favor of H. R. 11375.

The House Agriculture Committee voted unanimously on June 21 to report the bill out to the House.

Under the law, as it now stands, school milk can be given free only to nonprofit nursery schools, child-care centers, settlement houses, summer camps, and similar nonprofit institutions if the children are underprivileged and on a public welfare basis.

My bill, H. R. 11375, eliminates all reference to underprivileged children on a public welfare basis. H. R. 11375 permits the use of CCC funds for the purpose of increasing the consumption of fluid milk in nonprofit nursery schools, child-care centers, settlement houses, summer camps, and similar nonprofit institutions devoted to the care and training of children.

On the basis of conferences I have had with United States Department of Agriculture officials, it is my understanding that if all nonprofit agencies serving children were eligible to receive school milk without restrictions on the matter of recipients being on public welfare several hundred thousand more children would be receiving school milk.

In Wisconsin, where considerable progress has been made in extension of the school-milk program to organizations other than schools, a survey was made recently to determine the number of children that would be eligible under the present program. The survey indicates that 31 child-care institutions serving 4,600 children are eligible.

However, if authority was broadened—as proposed in my bill—279 institutions or programs would serve 85,000 children under H. R. 11375.

Present legislation excludes many organizations serving a substantial number of children. Among these groups are the Boy Scouts, Girl Scouts, Camp Fire Girls, 4-H Clubs, YMCA, church groups, and summer camps or recreation programs operated by city recreation departments or park commissioners.



For example, 270 camps in Massachusetts now receive surplus foods; however, only 20 to 25 of these camps can qualify on the basis of giving milk to underprivileged children on a public welfare status. Similarly, summer recreation programs in the Boston area and in Philadelphia are excluded under present authority.

The same situation applies to many other States where hundreds or thousands of children are excluded from receiving milk because they are not on public welfare.

In conclusion, I wish to thank the House Agriculture Committee, the House Dairy Subcommittee and the House itself for supporting H. R. 11375.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### AMENDMENTS TO FEDERAL SEED ACT

The Clerk called the bill (S. 1688) to amend the Federal Seed Act.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That section 406 of the Federal Seed Act (7 U. S. C. 1956) is amended to read as follows:

"(a) Any person who knowingly, or as a result either of gross negligence or of a failure to make a reasonable effort to inform himself of the pertinent facts, violates any provision of this act or the rules and regulations made and promulgated thereunder shall be deemed guilty of a misdemeanor and, upon conviction thereof, shall pay a fine of not more than \$1,000, for the first offense, and upon conviction for each subsequent offense not more than \$2,000."

"(b) Any person who violates any provision of this act or the rules and regulations made and promulgated thereunder shall forfeit to the United States a sum, not less than \$25 or more than \$500, for each such violation, which forfeiture shall be recoverable in a civil suit brought in the name of the United States."

SEC. 2. Section 204 of the Federal Seed Act (7 U. S. C. 1574) is amended to read as follows:

"SEC. 204. The use of a disclaimer or non-warranty clause in any invoice, advertising, labeling, or written, printed, or graphic matter, pertaining to any seed shall not constitute a defense, or be used as a defense in any way, in any prosecution or other proceeding brought under the provisions of this act, or the rules and regulations made and promulgated thereunder."

SEC. 3. Section 412 of the Federal Seed Act (7 U. S. C. 1602) is amended to read as follows:

"SEC. 412. The institution of any one of the proceedings provided for in sections 405, 406, 409, 410, and 411 shall not bar institution of any of the others, except that action shall not be instituted under both subsections 406 (a) and (b) for the same cause of action. Nothing in this act shall be construed as requiring the Secretary of Agriculture to recommend prosecution, or institution of civil penalty proceedings, libel proceedings, cease-and-desist proceedings, or proceedings for the enforcement of a cease-and-desist order, for minor violations of this act or the rules and regulations made and promulgated thereunder whenever he believes that the public interest will be adequately served by suitable written notice or warning."

SEC. 4. The amendments made by this act shall be applicable only with respect to vio-

lations occurring after the enactment of this act.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### CONFIDENCE GAME SWINDLES

The Clerk called the bill (S. 997) to provide punishment for certain confidence game swindles.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That section 2314 of title 18, United States Code, be, and it is hereby, amended by inserting therein immediately after the first paragraph thereof, a new paragraph to read as follows:

"Whoever, having devised or intending to devise any scheme or artifice to defraud, or for obtaining money or property by means of false or fraudulent pretenses, representations, or promises, transports or causes to be transported, or induces any person to travel in, or to be transported in interstate commerce in the execution or concealment of a scheme or artifice to defraud that person of money or property having a value of \$5,000 or more; or."

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### TRAINING OF FISHING INDUSTRY PERSONNEL

The Clerk called the bill (H. R. 10433) to promote the fishing industry in the United States and its Territories by providing for the training of needed personnel for such industry.

Mr. CUNNINGHAM. Mr. Speaker, it is my understanding that this bill is programmed by the leadership to come up under suspension of the rules. Therefore, I ask unanimous consent that it be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

#### BRIDGE ACROSS THE MISSISSIPPI RIVER, ROCK ISLAND, ILL.

The Clerk called the bill (S. 2091) authorizing the reconstruction, enlargement, and extension of the bridge across the Mississippi River at or near Rock Island, Ill.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the first section of the act entitled "An act authorizing the city of Rock Island, Ill., or its assigns, to construct, maintain, and operate a toll bridge across the Mississippi River at or near Rock Island, Ill., and to a place at or near the city of Davenport, Iowa," approved March 18, 1938, is amended by inserting "(a)" immediately after "That" and by adding at the end thereof the following new subsection:

"(b) The city of Rock Island, Ill., or any State or political subdivision thereof which may have acquired the bridge constructed pursuant to the subsection (a) of this section, is hereby authorized, subject to the prior approval of the plans by the Chief of Engineers and the Secretary of the Army, to reconstruct and enlarge such bridge and to

reconstruct, enlarge, and extend the approaches to such bridge, including, but not limiting the generality of the foregoing, the altering, widening, laying out, opening, or constructing of any streets, avenues or boulevards within or without any municipality deemed necessary by said city, or any State, public agency, or political subdivision that may take over or acquire said bridge in order to provide adequate traffic regulations and approach or approaches to the said bridge: *Provided*, That such approaches shall include only those necessary portions of streets, avenues, and boulevards which are directly connected with the bridge, or which are located immediately adjacent thereto, and whose principal use is to provide access to the bridge."

SEC. 2. Section 2 of such act of March 18, 1938, is amended by inserting "(including reconstructing, enlarging, and extending such bridge and its approaches)" after "and its approaches."

SEC. 3. Section 4 of such act of March 18, 1938, is amended to read as follows:

"SEC. 4. In fixing the rates of toll to be charged for the use of such bridge the same shall be so adjusted as to provide a fund sufficient to pay for the reasonable cost of maintaining, repairing, and operating the bridge and its approaches (including the reasonable cost of reconstructing, enlarging, and extending such bridge and its approaches) under economical management, and to provide a sinking fund sufficient to amortize the cost of such bridge and its approaches, including reasonable interest and financing cost, as soon as possible, under reasonable charges, but within a period of not to exceed 30 years from the completion of the reconstruction, enlargement, and extension of such bridge and its approaches as provided in subsection (b) of the first section of this act. After a sinking fund sufficient for such amortization shall have been so provided, such bridge shall thereafter be maintained and operated free of tolls in accordance with such arrangement as may be agreed upon by the city of Rock Island, Ill., or its assigns, and the State highway departments or other appropriate agencies of the States of Iowa and Illinois. An accurate record of the cost of the bridge and its approaches; the expenditures for maintaining, repairing, and operating the same; the expenditures for reconstructing, enlarging, and extending the same; and all of the daily tolls collected shall be available for the information of all persons interested."

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### AMENDMENT OF COMMODITY EXCHANGE ACT

The Clerk called the bill (H. R. 9333) to amend the Commodity Exchange Act to give certain consuming processors of cotton the privilege of buying cotton futures contracts in certain cases.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

Mr. GROSS. Reserving the right to object, Mr. Speaker, will the author of the bill give us a brief explanation of what is proposed to be done by this bill?

Mr. GATHINGS. Yes, I shall be glad to do so.

This bill was carefully and thoroughly considered by the subcommittee and the full Committee on Agriculture. Three days of hearings were held. It provides







Public Law 918 - 84th Congress  
Chapter 878 - 2d Session  
S. 1915

AN ACT

All 70 Stat. 934.

To provide for further effectuating the Act of May 15, 1862, through the exchange of employees of the United States Department of Agriculture and employees of State political subdivisions or educational institutions.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That the Congress hereby declares that the objectives of this Act are to aid in the dissemination of useful information on subjects connected with agriculture and to provide a means whereby the Government of the United States and the several States may better cooperate in problems arising as a result of the interrelationships of their work in the field of agriculture.

Agriculture.  
Dissemination  
of information.

SEC. 2. For the purposes of this Act, the term "Department" shall be deemed to mean United States Department of Agriculture; "Secretary" shall mean Secretary of the United States Department of Agriculture; and "State" shall mean a State, county, city, municipality, land-grant college, or a college or university operated by any State or local government.

Definitions.

SEC. 3. In carrying out this Act, the Secretary is authorized through cooperative agreements or otherwise to provide for the interchange of employees of the Department and employees of States. The period of assignment under such an interchange arrangement shall not exceed two years.

Interchange  
of employees.

SEC. 4. Employees of the Department participating in an exchange of personnel as authorized in section 3 may be considered during such participation to be (1) on detail to a regular work assignment of the Department, or (2) in a status of leave-of-absence from their positions in the Department. Employees who are considered to be detailed shall be entitled to the same salary and benefits to which they would otherwise be entitled and shall remain employees of the Department for all other purposes except that the supervision of their duties during the period of detail may be governed by agreement between the Department and the State involved. Employees who are in a leave-of-absence status as provided herein shall be carried on leave without pay: *Provided*, That they may be granted annual leave to the extent authorized by law and may be granted authorized sick leave only in circumstances considered by the Secretary to justify approval of such leave. Except as otherwise provided in this Act, such employees shall have the same rights, benefits, and obligations as employees generally who are in such leave status but notwithstanding any other provision of law such employees shall be entitled to credit the period of such assignment (1) toward periodic and longevity step-increases, and (2) upon payment into the retirement fund of the percentage of their State salary which would have been deducted from a like Federal salary for the period of such assignment, to credit such period as service within the meaning of the Civil Service Retirement Act; and they shall also be entitled to continuation of their insurance under the Federal Employee's Group Life Insurance Act of 1954, so long as the Department continues to collect the employee's contribution from the employee and to transmit for timely deposit into the employees' life insurance fund the amount of the employee's contribution, and the Government's contribution from Department appropriations. Any employee who participates in an exchange under the terms of this section who suffers disability or death as a result of personal injury arising out of and in the course of an exchange, or sustained in the performance of duties in connection therewith shall be treated, for the purposes of the Federal Employees' Compensation Act, as

Department  
employees.  
Salary and  
leave rights.

46 Stat. 468.  
5 USC 691 notes.  
68 Stat. 736.  
5 USC 2091 note.



63 Stat. 860. amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such Act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that Act for any period for which he elects to receive similar benefits from a State agency.

Travel ex-  
penses.

SEC. 5. Appropriations of the Department shall be available, in accordance with Standardized Government Travel Regulations, as amended, for the expenses of travel of employees assigned to States on either a detail or leave basis, expenses of transportation of their immediate families and expenses of transportation of their household goods and personal effects to the location of the posts of assignment and for such expenses for the return of employees to their official stations, but shall not be available for expenses of travel of the employees during such period of assignment.

State em-  
ployees.

SEC. 6. Employees of States who are assigned to the Department under authority of this Act may (1) be given appointments in the Department covering the periods of such assignments, or (2) be considered to be on detail to the Department. Appointments of persons so assigned may be made without regard to the civil-service laws or regulations. Persons given appointment in the Department shall be paid at rates of compensation in accordance with the Classification Act of 1949, as amended. State employees who are assigned to the Department without appointment shall not be considered to be employees of the Department, except as provided in section 7, nor shall they be paid a salary or wage by the Department during the period of their detail. The supervision of the duties of such employees during the assignment may be governed by agreement between the Department and the State involved.

63 Stat. 954.  
5 USC 1071  
note.

SEC. 7. (a) Any State employee who is assigned to the Department without appointment shall nevertheless be subject to the provisions of sections 281, 283, 284, 434, 1902, 1905, and 1914 of title 18 of the United States Code and section 99, title 5, of the United States Code.

62 Stat. 697,  
703, 790.

(b) Any State employee who is given an appointment while assigned to the Department or who is assigned to the Department without appointment and who suffers disability or death as a result of personal injury arising out of and in the course of such assignment, or sustained in the performance of duties in connection therewith shall be treated, for the purpose of the Federal Employees' Compensation Act, as amended (5 U. S. C., sec. 790), as though he were an employee, as defined in such Act, who had sustained such injury in the performance of such duty, but shall not receive benefits under that Act for any period for which he elects to receive similar benefits as a State employee.

63 Stat. 860.

Travel ex-  
penses.

SEC. 8. The appropriations of the Department shall be available in accordance with the Standardized Government Travel Regulations, as amended, for the payment of expenses of travel of persons assigned to, but not given appointments by, the Department under authority of this Act during the periods of such assignments on the same basis as if they were employees of the Department.

Approved August 2, 1956.